

Report No. 2018-170  
March 2018

**STATE OF FLORIDA AUDITOR GENERAL**

**Financial and Federal Single Audit**

**FLAGLER COUNTY  
DISTRICT SCHOOL BOARD**

For the Fiscal Year Ended  
June 30, 2017



Sherrill F. Norman, CPA  
Auditor General

## **Board Members and Superintendent**

During the 2016-17 fiscal year, James Tager served as Superintendent of the Flagler County Schools from 6-1-17, Jacob Oliva served as Superintendent before that date, and the following individuals served as School Board Members:

	<u>District No.</u>
Andy Dance	1
Janet O. McDonald, Vice Chair from 11-22-16	2
Colleen Conklin, Chair through 11-21-16	3
Trevor Tucker, Chair from 11-22-16, Vice Chair through 11-21-16	4
Dr. Maria P. Barbosa from 11-22-16	5
Sue Dickinson through 11-21-16	5

The Auditor General conducts audits of governmental entities to provide the Legislature, Florida's citizens, public entity management, and other stakeholders unbiased, timely, and relevant information for use in promoting government accountability and stewardship and improving government operations.

The team leader was Jeffrey M. Brizendine, CPA, and the audit was supervised by Brenda C. Racis, CPA.

Please address inquiries regarding this report to Micah E. Rodgers, CPA, Audit Manager, by e-mail at [micahrodgers@aud.state.fl.us](mailto:micahrodgers@aud.state.fl.us) or by telephone at (850) 412-2905.

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# SUMMARY

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## SUMMARY OF REPORT ON FINANCIAL STATEMENTS

Our audit disclosed that the Flagler County District School Board (District's) basic financial statements were presented fairly, in all material respects, in accordance with prescribed financial reporting standards.

## SUMMARY OF REPORT ON INTERNAL CONTROL AND COMPLIANCE

Our audit did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses.

The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* issued by the Comptroller General of the United States.

## SUMMARY OF REPORT ON FEDERAL AWARDS

We audited the District's compliance with applicable Federal awards requirements. The Child Nutrition Cluster was audited as a major Federal program. The results of our audit indicated that the District materially complied with the requirements that could have a direct and material effect on the Child Nutrition Cluster.

## AUDIT OBJECTIVES AND SCOPE

Our audit objectives were to determine whether the School Board and its officers with administrative and stewardship responsibilities for District operations had:

- Presented the District's basic financial statements in accordance with generally accepted accounting principles;
- Established and implemented internal control over financial reporting and compliance with requirements that could have a direct and material effect on the financial statements or on the District's major Federal program; and
- Complied with the various provisions of laws, rules, regulations, contracts, and grant agreements that are material to the financial statements, and those applicable to the District's major Federal program.

The scope of this audit included an examination of the District's basic financial statements and the accompanying Schedule of Expenditures of Federal Awards, as of and for the fiscal year ended June 30, 2017. We obtained an understanding of the District's environment, including its internal control, and assessed the risk of material misstatement necessary to plan the audit of the basic financial statements and Federal awards. We also examined various transactions to determine whether they were executed, in both manner and substance, in accordance with governing provisions of laws, rules, regulations, contracts, and grant agreements.

## AUDIT METHODOLOGY

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; applicable standards contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*.



Sherrill F. Norman, CPA  
Auditor General

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Flagler County District School Board, as of and for the fiscal year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the school internal funds, which represent 19 percent of the assets and 44 percent of the liabilities of the aggregate remaining fund information. In addition, we did not audit the financial statements of the aggregate discretely presented component units, which represent 100 percent of the transactions and account balances of the aggregate discretely presented component units' columns. Those statements were audited by other auditors whose reports have been furnished to us, and our opinions, insofar as they relate to the amounts included for the school internal funds and the aggregate discretely presented component units, are based solely on the reports of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and

perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, based on our audit and the reports of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Flagler County District School Board, as of June 30, 2017, and the respective changes in financial position and, where applicable, cash flows thereof for the fiscal year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that **MANAGEMENT'S DISCUSSION AND ANALYSIS**, the **Budgetary Comparison Schedule – General and Major Special Revenue Funds**, **Schedule of Funding Progress – Other Postemployment Benefits Plan**, **Schedule of the District's Proportionate Share of the Net Pension Liability – Florida Retirement System Pension Plan**, **Schedule of District Contributions – Florida Retirement System Pension Plan**, **Schedule of the District's Proportionate Share of the Net Pension Liability – Health Insurance Subsidy Pension Plan**, **Schedule of District Contributions – Health Insurance Subsidy Pension Plan**, and **Notes to Required Supplementary Information**, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements.

We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

*Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS**, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying **SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS** is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued a report dated March 23, 2018, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements and other matters included under the heading **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 23, 2018

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

The management of the Flagler County District School Board has prepared the following discussion and analysis to provide an overview of the District's financial activities for the fiscal year ended June 30, 2017. The information contained in the Management's Discussion and Analysis (MD&A) is intended to highlight significant transactions, events, and conditions and should be considered in conjunction with the District's financial statements and notes to financial statements found immediately following the MD&A.

### **FINANCIAL HIGHLIGHTS**

Key financial highlights for the 2016-17 fiscal year are as follows:

- As of June 30, 2017, the assets and deferred outflows of resources exceed the liabilities and deferred inflows of resources by \$125,734,984.
- In total, net position increased \$1,079,784, which represents a 1 percent increase over the 2015-16 fiscal year.
- General revenues total \$124,089,003, or 93 percent of all revenues. Program specific revenues in the form of charges for services, operating grants and contributions, and capital grants and contributions total \$9,108,689, or 7 percent of all revenues.
- Expenses total \$132,117,908. Only \$9,108,689 of these expenses was offset by program specific charges, with the remainder paid from general revenues.
- At the end of the current fiscal year, the fund balance of the General Fund totals \$6,615,896, which is \$1,201,373 more than the prior fiscal year balance. The General Fund unassigned fund balance totaled \$5,690,514, or 6 percent of total General Fund revenues.
- The total debt decreased by \$3,880,951, or approximately 6 percent. The key factor in this decrease was the annual principal payments applied against the outstanding balances.

### **OVERVIEW OF FINANCIAL STATEMENTS**

The basic financial statements consist of three components: (1) government-wide financial statements; (2) fund financial statements; and (3) notes to financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements provide both short-term and long-term information about the District's overall financial condition in a manner similar to those of a private-sector business. The statements include a statement of net position and a statement of activities that are designed to provide consolidated financial information about the governmental activities of the District presented on the accrual basis of accounting. The statement of net position provides information about the District's financial position, its assets, liabilities, and deferred inflows/outflows of resources, using an economic resources measurement focus. Assets plus deferred outflows of resources, less liabilities and deferred inflows of resources, equals net position, which is a measure of the District's financial health. The statement of activities presents information about the change in the District's net position, the results of operations, during the fiscal year. An increase or decrease in net position is an indication of whether the District's financial health is improving or deteriorating.

The government-wide statements present the District's activities in the following categories:

- Governmental activities – This represents most of the District's services, including its educational programs: basic, vocational, adult, and exceptional education. Support functions such as transportation and administration are also included. Local property taxes and the State's education finance program provide most of the resources that support these activities.
- Component units – The District presents four separate legal entities in this report, including Flagler County Education Direct-Support Organization, Inc.; The Flagler Auditorium Governing Board, Inc.; and the Imagine Schools at Town Center and Palm Harbor Academy, Inc. charter schools. Although legally separate organizations, the component units are included in this report because they meet the criteria for inclusion provided by generally accepted accounting principles. Financial information for these component units is reported separately from the financial information presented for the primary government.

The Flagler County School Board Leasing Corporation (Leasing Corporation), although also a legally separate entity, was formed to facilitate financing for the acquisition of facilities and equipment for the District. Due to the substantive economic relationship between the District and the Leasing Corporation, the Leasing Corporation has been included as an integral part of the primary government.

### **Fund Financial Statements**

Fund financial statements are one of the components of the basic financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements and prudent fiscal management. Certain funds are established by law while others are created by legal agreements, such as bond covenants. Fund financial statements provide more detailed information about the District's financial activities, focusing on its most significant or "major" funds rather than fund types. This is in contrast to the entitywide perspective contained in the government-wide statements. All of the District's funds may be classified within one of the broad categories discussed below.

**Governmental Funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The governmental funds balance sheet and statement of revenues, expenditures, and changes in fund balances provide detailed information about the District's most significant funds. The District's major

funds are the General Fund, Special Revenue – Other Fund, Debt Service – Other Fund, Capital Projects – Local Capital Improvement Fund, and Capital Projects – Other Fund. Data from the other governmental funds are combined into a single, aggregated presentation.

The District adopts an annual appropriated budget for its governmental funds. A budgetary comparison schedule has been provided for the General and major Special Revenue Funds to demonstrate compliance with the budget.

**Proprietary Funds:** Proprietary funds, such as internal service funds, may be established to account for activities in which a fee is charged for services. Internal service funds are used to report activities that provide goods and services to support the District's other programs and functions through user charges. The District uses an internal service fund to account for its self-insurance health program. Since these services predominantly benefit governmental rather than business-type functions, the internal service fund has been included within governmental activities in the government-wide financial statements. The internal service fund is presented in a single column in the proprietary fund financial statements.

**Fiduciary Funds:** Fiduciary funds are used to report assets held in a trustee or fiduciary capacity for the benefit of external parties, such as student activity funds. Fiduciary funds are not reflected in the government-wide statements because the resources are not available to support the District's own programs. In its fiduciary capacity, the District is responsible for ensuring that the assets reported in these funds are used only for their intended purposes.

The District uses a private-purpose trust fund to account for scholarship funds established by private donors.

The District uses agency funds to account for resources held for student activities and groups.

### **Notes to Financial Statements**

The notes provide additional information that is essential for a full understanding of the data provided in the government-wide and fund financial statements.

### **Other Information**

In addition to the basic financial statements and accompanying notes, this report also presents required supplementary information concerning the District's net pension liability and its progress in funding its obligation to provide other postemployment benefits to its employees.

## GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position over time may serve as a useful indicator of a government's financial health. The following is a summary of the District's net position as of June 30, 2017, compared to net position as of June 30, 2016:

## Net Position, End of Year

	Governmental Activities	
	6-30-17	6-30-16
Current and Other Assets	\$ 41,364,015	\$ 34,901,979
Capital Assets	198,914,949	206,041,769
<b>Total Assets</b>	<b>240,278,964</b>	<b>240,943,748</b>
<b>Deferred Outflows of Resources</b>	<b>26,602,835</b>	<b>13,304,352</b>
Long-Term Liabilities	131,860,338	116,927,119
Other Liabilities	5,484,677	5,994,456
<b>Total Liabilities</b>	<b>137,345,015</b>	<b>122,921,575</b>
<b>Deferred Inflows of Resources</b>	<b>3,801,800</b>	<b>6,671,325</b>
Net Position:		
Net Investment in Capital Assets	141,165,597	144,630,335
Restricted	24,310,798	19,298,534
Unrestricted (Deficit)	(39,741,411)	(39,273,669)
<b>Total Net Position</b>	<b>\$ 125,734,984</b>	<b>\$ 124,655,200</b>

The largest portion of the District's net position is investment in capital assets (e.g., land; buildings; furniture, fixtures, and equipment), less any related debt still outstanding. The District uses these capital assets to provide services to students; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources used to repay the debt must be provided from other sources, since the capital assets cannot be used to liquidate these liabilities.

The restricted portion of the District's net position represents resources that are subject to external restrictions on how they may be used, such as State required carryover programs, debt service, capital projects, workforce development program, and food services.

The deficit unrestricted net position was the result, in part, of accruing \$5,086,324 in compensated absences payable, \$2,058,000 in special termination benefits payable, \$2,342,013 in other postemployment benefits payable, and \$61,723,150 in net pension liability.

The key elements of the changes in the District's net position for the fiscal years ended June 30, 2017, and June 30, 2016, are as follows:

## Operating Results for the Fiscal Year Ended

	<b>Governmental Activities</b>	
	<b>6-30-17</b>	<b>6-30-16</b>
Program Revenues:		
Charges for Services	\$ 2,882,614	\$ 3,082,207
Operating Grants and Contributions	4,912,687	5,063,441
Capital Grants and Contributions	1,313,388	1,183,993
General Revenues:		
Property Taxes, Levied for Operational Purposes	44,237,545	44,175,496
Property Taxes, Levied for Capital Projects	12,169,840	11,512,768
Local Sales Tax	5,701,588	5,421,972
Grants and Contributions Not Restricted to Specific Programs	57,267,367	54,908,045
Unrestricted Investment Earnings	327,444	225,933
Miscellaneous	4,385,219	1,711,227
<b>Total Revenues</b>	<b>133,197,692</b>	<b>127,285,082</b>
Functions/Program Expenses:		
Instruction	73,904,382	69,972,927
Student Support Services	8,187,012	7,775,273
Instructional Media Services	973,955	931,103
Instruction and Curriculum Development Services	1,682,024	1,263,120
Instructional Staff Training Services	1,203,873	1,110,599
Instruction-Related Technology	806,106	776,575
Board	610,753	468,085
General Administration	788,771	604,551
School Administration	5,361,560	5,201,657
Facilities Acquisition and Construction	8,225,667	7,085,766
Fiscal Services	662,315	752,162
Food Services	5,870,284	5,611,491
Central Services	1,244,033	1,143,317
Student Transportation Services	5,240,226	4,599,574
Operation of Plant	8,338,576	7,876,629
Maintenance of Plant	2,917,154	2,667,510
Administrative Technology Services	1,262,587	1,083,801
Community Services	2,560,021	2,172,424
Unallocated Interest on Long-Term Debt	2,278,609	2,517,689
<b>Total Functions/Program Expenses</b>	<b>132,117,908</b>	<b>123,614,253</b>
<b>Change in Net Position</b>	<b>1,079,784</b>	<b>3,670,829</b>
Net Position - Beginning	124,655,200	120,951,869
Adjustment to Beginning Net Position (1)	-	32,502
Net Position - Beginning, as Restated	124,655,200	120,984,371
<b>Net Position - Ending</b>	<b>\$ 125,734,984</b>	<b>\$ 124,655,200</b>

Note: (1) The adjustment to beginning net position for the fiscal year ended June 30, 2016, is due to the District no longer accounting for the Extended Day Program as an Enterprise Fund, but rather as part of its General Fund as of July 1, 2015.

The largest revenue source is property taxes (42 percent). Revenues from State sources (37 percent) for current operations are primarily received through the Florida Education Finance Program (FEFP) funding formula. The FEFP formula utilizes student enrollment data, and is designed to maintain equity in funding across all Florida school districts, taking into consideration the District's funding ability based on the local property tax base.

Property tax revenues levied for capital purposes increased by \$657,072, or 6 percent, as a result of an increase in taxable assessed values.

Grants and contributions not restricted to specific programs increased by \$2,359,322, or 4 percent, primarily due to changes in State FEFP revenues and the restoration of Adults with Disabilities program funding.

Miscellaneous revenues increased by \$2,673,992, or 156 percent, primarily due to an increase in receipts from impact fees in the current year of \$807,952 and the recording of a loss on the disposal of capital assets in the prior year of \$1,542,355.

Instruction expenses represent 56 percent of total governmental expenses in the 2016-17 fiscal year. Instruction expenses increased by \$3,931,455, or 6 percent, from the previous fiscal year due primarily to the change in pension expense.

Facilities acquisition and construction expenses increased by \$1,139,901, or 16 percent, from the previous fiscal year primarily due to an increase in noncapitalized remodel and renovation projects.

## FINANCIAL ANALYSIS OF THE DISTRICT'S FUNDS

### **Governmental Funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements. Specifically, unassigned fund balance may serve as a useful measure of a government's net resources available for discretionary use as it represents the portion of fund balance that has not been limited to a particular purpose by an external party, the District, or a group or individual delegated authority by the Board to assign resources for particular purposes.

The total fund balances of governmental funds increased by \$6,033,937 during the fiscal year to \$30,312,625 at June 30, 2017. Approximately 19 percent of this amount is unassigned fund balance (\$5,690,514), which is available for spending at the District's discretion. The remainder of the fund balance is nonspendable or restricted to indicate that it is (1) not in spendable form (\$355,186), or (2) restricted for particular purposes (\$24,266,925).

### **Major Governmental Funds**

The General Fund is the District's chief operating fund. At the end of the current fiscal year, unassigned fund balance is \$5,690,514, while the total fund balance is \$6,615,896. As a measure of the General Fund's liquidity, it may be useful to compare the unassigned fund balance to General Fund total revenues. The total unassigned fund balance is 6 percent of total General Fund revenues, while total fund balance represents 7 percent of total General Fund revenues. During the current fiscal year, total fund balance

increased by \$1,201,373, or 22 percent, primarily due to changes in State FEFP revenues and the restoration of Adults with Disabilities program funding.

The Special Revenue – Other Fund has total revenues and expenditures of \$8,446,399 each, and funding was mainly used for instruction and instruction related expenditures. Because grant revenues are not recognized until expenditures are incurred, this fund generally does not accumulate fund balance. Activity in this fund increased primarily due to an increase in community services.

The Debt Service – Other Fund has a total fund balance of \$7,552,539, which is restricted for principal, interest, and related cost of debt service. The June 30, 2017, fund balance is reasonably consistent with the ending fund balance of the prior fiscal year.

The Capital Projects – Local Capital Improvement Fund has a total fund balance of \$2,784,277, which is restricted for the acquisition, construction, and maintenance of capital assets, and includes encumbrances of \$411,965 earmarked for projects at various sites. The fund balance increased by \$1,643,558 primarily due to an increase in property tax revenues and decreased transfers to other funds for debt service payments and assistance in funding maintenance operations of the District.

The Capital Projects – Other Fund has a total fund balance of \$11,619,083, which is restricted for the acquisition, construction, and maintenance of capital assets. The fund balance increased by \$2,927,198, or 34 percent, as a result of an increase in half-cent sales tax revenues and impact fee revenues in the current fiscal year.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The District's budget is prepared according to Florida law and is on the modified accrual basis of accounting. The most significant budgeted fund is the General Fund. Schools are allocated budgets based on student enrollment.

During the 2016-17 fiscal year, the District amended its General Fund budget several times as needed, which resulted in an increase in total budgeted revenues of \$325,556, or 0.3 percent. At the same time, final appropriations are more than the original budgeted amounts by \$1,409,834. Budget revisions occurred primarily from changes in estimated State funding levels and corresponding adjustments to planned expenditures to ensure maintenance of an adequate fund balance.

Actual revenues are in line with the final budgeted amounts while actual expenditures are \$2,417,380, or 2 percent, less than final budget amounts. The decrease in expenditures was primarily due to continued cost containment measures implemented by the District. None of the differences are expected to have a significant effect on future services or liquidity.

## CAPITAL ASSETS AND LONG-TERM DEBT

### **Capital Assets**

The District's investment in capital assets for its governmental activities as of June 30, 2017, is \$198,914,949 (net of accumulated depreciation). This investment in capital assets includes land; construction in progress; improvements other than buildings; buildings and fixed equipment; furniture, fixtures, and equipment; motor vehicles; audio visual materials and computer software.

There were three major capital construction projects in process at June 30, 2017, with an aggregate estimated project cost of \$885,782 of which \$551,359 was completed to date at the end of the fiscal year. There are no additional major capital construction projects planned at June 30, 2017.

Additional information on the District's capital assets can be found in Notes I.F.5. and II.D. to the financial statements.

### **Long-Term Debt**

At June 30, 2017, the District has total long-term debt outstanding of \$60,650,851. This amount is composed of \$2,409,387 of bonds payable and \$58,241,464 of certificates of participation payable. During the current fiscal year, retirement of debt was \$3,880,951.

State school bonds outstanding at June 30, 2017, totaling \$690,000, are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The State's full faith and credit is also pledged as security for these bonds. The District's revenue bonds totaling \$1,670,000 are secured solely by specified revenue sources.

Additional information on the District's long-term debt can be found in Notes II.L.1. through II.L.3. to the financial statements.

### OTHER MATTERS OF SIGNIFICANCE

The District has adopted Board Policy 701, which provides that the adopted annual operating fund budget shall include, if feasible, a combined assigned and unassigned fund balance which is 5 percent to 8 percent of the projected General Fund revenues to cover unforeseen events (e.g., revenue shortfalls, student enrollment under projections, etc.). It is anticipated that unassigned fund balance will be partially replenished at June 30, 2018, through unspent appropriations and operating fund tax revenues in excess of the budgeted 96 percent of the taxable assessed valuation. As a result, at June 30, 2018, it is anticipated that the combined assigned and unassigned fund balance in the operating fund will remain in excess of 5 percent of projected General Fund revenues.

### REQUESTS FOR INFORMATION

This report is designed to provide a general overview of the District's finances for all those with an interest in the District's finances. Questions concerning information provided in the MD&A or other required supplementary information, and financial statements and notes thereto, or requests for additional financial information should be addressed to the Chief Financial Officer, Flagler County District School Board, P.O. Box 755, Bunnell, FL 32110.

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# BASIC FINANCIAL STATEMENTS

## Flagler County District School Board Statement of Net Position June 30, 2017

	Primary Governmental Activities	Component Units
<b>ASSETS</b>		
Cash and Cash Equivalents	\$ 28,397,026.52	\$ 651,930.00
Investments	15,468.09	-
Accounts Receivable	97,060.40	231,255.00
Deposits Receivable	10,012.50	-
Due from Other Agencies	3,694,025.19	201,914.00
Prepaid Items	-	524,088.00
Inventories	355,186.13	3,100.00
Restricted Cash and Cash Equivalents	-	89,663.00
Restricted Investments	3,285,720.99	2,217,157.00
Cash with Fiscal Agent	4,433,194.88	-
Prepaid Insurance Costs	53,800.34	-
Investment in Real Property	1,022,520.00	-
Capital Assets:		
Nondepreciable Capital Assets	9,705,977.38	3,500.00
Depreciable Capital Assets, Net	189,208,971.12	202,533.00
<b>TOTAL ASSETS</b>	<b>240,278,963.54</b>	<b>4,125,140.00</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pensions	23,701,336.00	-
Net Carrying Amount of Debt Refundings	2,901,499.33	-
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>26,602,835.33</b>	<b>-</b>
<b>LIABILITIES</b>		
Accrued Salaries and Benefits	158,196.86	183,797.00
Payroll Deductions and Withholdings	1,288,637.11	-
Accounts Payable	1,269,098.78	286,846.00
Construction Contracts Payable	278,726.90	-
Construction Contracts Payable - Retained Percentage	63,557.52	-
Due to Other Agencies	509.78	-
Deposits Payable	-	2,800.00
Unearned Revenues	1,703,949.47	5,130.00
Estimated Liability for Self-Insurance Program	722,000.00	-
Long-Term Liabilities:		
Portion Due Within One Year	5,574,273.00	17,908.00
Portion Due After One Year	126,286,065.00	29,890.00
<b>TOTAL LIABILITIES</b>	<b>137,345,014.42</b>	<b>526,371.00</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pensions	3,801,800.00	-
<b>NET POSITION</b>		
Net Investment in Capital Assets	141,165,596.83	158,235.00
Restricted for:		
State Required Carryover Programs	584,594.00	-
Debt Service	8,389,396.54	-
Capital Projects	14,655,021.71	-
Food Service	652,310.34	-
Other Purposes	29,475.73	2,348,485.00
Unrestricted (Deficit)	(39,741,410.70)	1,092,049.00
<b>TOTAL NET POSITION</b>	<b>\$ 125,734,984.45</b>	<b>\$ 3,598,769.00</b>

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board  
Statement of Activities  
For the Fiscal Year Ended June 30, 2017**

<b>Functions/Programs</b>	<b>Expenses</b>	<b>Charges for Services</b>	<b>Program Revenues Operating Grants and Contributions</b>
<b>Primary Government</b>			
<b>Governmental Activities:</b>			
Instruction	\$ 73,904,382.29	\$ 311,893.41	\$ -
Student Support Services	8,187,012.40	-	-
Instructional Media Services	973,954.65	-	-
Instruction and Curriculum Development Services	1,682,024.37	-	-
Instructional Staff Training Services	1,203,872.85	-	-
Instruction-Related Technology	806,106.37	-	-
Board	610,752.78	-	-
General Administration	788,771.10	-	-
School Administration	5,361,559.78	-	-
Facilities Acquisition and Construction	8,225,666.94	-	-
Fiscal Services	662,314.77	-	-
Food Services	5,870,284.18	891,907.89	4,912,687.03
Central Services	1,244,032.67	-	-
Student Transportation Services	5,240,226.42	78,474.23	-
Operation of Plant	8,338,575.50	-	-
Maintenance of Plant	2,917,153.86	-	-
Administrative Technology Services	1,262,586.93	-	-
Community Services	2,560,021.14	1,600,338.80	-
Unallocated Interest on Long-Term Debt	2,278,608.79	-	-
<b>Total Primary Government</b>	<b>\$ 132,117,907.79</b>	<b>\$ 2,882,614.33</b>	<b>\$ 4,912,687.03</b>
<b>Component Units</b>			
Charter Schools/Direct-Support Organizations	\$ 9,221,729.00	\$ 1,065,596.00	\$ 449,971.00
General Revenues:			
Taxes:			
Property Taxes, Levied for Operational Purposes			
Property Taxes, Levied for Capital Projects			
Local Sales Taxes			
Grants and Contributions Not Restricted to Specific Programs			
Unrestricted Investment Earnings			
Miscellaneous			
<b>Total General Revenues</b>			
<b>Change in Net Position</b>			
Net Position - Beginning			
<b>Net Position - Ending</b>			

The accompanying notes to financial statements are an integral part of this statement.

<b>Net (Expense) Revenue and Changes in Net Position</b>		
<u>Capital Grants and Contributions</u>	<u>Primary Government Governmental Activities</u>	<u>Component Units</u>
\$ -	\$ (73,592,488.88)	\$ -
-	(8,187,012.40)	-
-	(973,954.65)	-
-	(1,682,024.37)	-
-	(1,203,872.85)	-
-	(806,106.37)	-
-	(610,752.78)	-
-	(788,771.10)	-
-	(5,361,559.78)	-
982,086.05	(7,243,580.89)	-
-	(662,314.77)	-
-	(65,689.26)	-
-	(1,244,032.67)	-
-	(5,161,752.19)	-
-	(8,338,575.50)	-
-	(2,917,153.86)	-
-	(1,262,586.93)	-
-	(959,682.34)	-
331,301.40	(1,947,307.39)	-
<u>\$ 1,313,387.45</u>	<u>(123,009,218.98)</u>	<u>-</u>
<u>\$ 244,089.00</u>	<u>-</u>	<u>(7,462,073.00)</u>
	44,237,545.41	-
	12,169,840.06	-
	5,701,587.53	-
	57,267,367.24	7,291,452.00
	327,444.38	52,585.00
	4,385,218.81	267,067.00
	<u>124,089,003.43</u>	<u>7,611,104.00</u>
	1,079,784.45	149,031.00
	<u>124,655,200.00</u>	<u>3,449,738.00</u>
	<u>\$ 125,734,984.45</u>	<u>\$ 3,598,769.00</u>

**Flagler County District School Board  
Balance Sheet – Governmental Funds  
June 30, 2017**

	<u>General Fund</u>	<u>Special Revenue - Other Fund</u>	<u>Debt Service - Other Fund</u>
<b>ASSETS</b>			
Cash and Cash Equivalents	\$ 6,665,657.36	\$ 21,446.43	\$ 623.22
Investments	-	-	-
Accounts Receivable	96,686.43	-	-
Deposits Receivable	10,012.50	-	-
Due from Other Funds	917,082.81	-	-
Due from Other Agencies	630,549.73	1,020,647.80	-
Inventories	311,312.69	-	-
Restricted Investments	-	-	3,285,720.99
Cash with Fiscal Agent	-	-	4,266,194.88
<b>TOTAL ASSETS</b>	<b>\$ 8,631,301.52</b>	<b>\$ 1,042,094.23</b>	<b>\$ 7,552,539.09</b>
<b>LIABILITIES AND FUND BALANCES</b>			
Liabilities:			
Accrued Salaries and Benefits	\$ 135,860.29	\$ 18,167.98	\$ -
Payroll Deductions and Withholdings	1,286,208.33	1,796.41	-
Accounts Payable	587,690.86	101,205.56	-
Construction Contracts Payable	-	-	-
Construction Contracts Payable - Retained Percentage	-	-	-
Due to Other Funds	5,136.02	917,082.81	-
Due to Other Agencies	509.78	-	-
Unearned Revenues	-	3,841.47	-
<b>Total Liabilities</b>	<b>2,015,405.28</b>	<b>1,042,094.23</b>	<b>-</b>
Fund Balances:			
Nonspendable:			
Inventories	311,312.69	-	-
Restricted for:			
State Required Carryover Programs	584,594.00	-	-
Debt Service	-	-	7,552,539.09
Capital Projects	-	-	-
Food Service	-	-	-
Workforce Development Program	29,475.73	-	-
Total Restricted Fund Balance	614,069.73	-	7,552,539.09
Unassigned Fund Balance	5,690,513.82	-	-
<b>Total Fund Balances</b>	<b>6,615,896.24</b>	<b>-</b>	<b>7,552,539.09</b>
<b>TOTAL LIABILITIES AND FUND BALANCES</b>	<b>\$ 8,631,301.52</b>	<b>\$ 1,042,094.23</b>	<b>\$ 7,552,539.09</b>

The accompanying notes to financial statements are an integral part of this statement.

<b>Capital Projects - Local Capital Improvement Fund</b>	<b>Capital Projects - Other Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ 3,456,187.62	\$ 9,825,824.03	\$ 1,625,241.37	\$ 21,594,980.03
-	-	15,468.09	15,468.09
-	363.97	10.00	97,060.40
-	-	-	10,012.50
-	-	-	917,082.81
-	1,865,824.77	177,002.89	3,694,025.19
-	-	43,873.44	355,186.13
-	-	-	3,285,720.99
-	-	-	4,266,194.88
<b>\$ 3,456,187.62</b>	<b>\$ 11,692,012.77</b>	<b>\$ 1,861,595.79</b>	<b>\$ 34,235,731.02</b>
\$ -	\$ 1,152.94	\$ 3,015.65	\$ 158,196.86
-	174.90	457.47	1,288,637.11
329,625.90	71,602.40	117,293.00	1,207,417.72
278,726.90	-	-	278,726.90
63,557.52	-	-	63,557.52
-	-	-	922,218.83
-	-	-	509.78
-	-	-	3,841.47
<b>671,910.32</b>	<b>72,930.24</b>	<b>120,766.12</b>	<b>3,923,106.19</b>
-	-	43,873.44	355,186.13
-	-	-	584,594.00
-	-	836,857.45	8,389,396.54
2,784,277.30	11,619,082.53	251,661.88	14,655,021.71
-	-	608,436.90	608,436.90
-	-	-	29,475.73
<b>2,784,277.30</b>	<b>11,619,082.53</b>	<b>1,696,956.23</b>	<b>24,266,924.88</b>
-	-	-	5,690,513.82
<b>2,784,277.30</b>	<b>11,619,082.53</b>	<b>1,740,829.67</b>	<b>30,312,624.83</b>
<b>\$ 3,456,187.62</b>	<b>\$ 11,692,012.77</b>	<b>\$ 1,861,595.79</b>	<b>\$ 34,235,731.02</b>

**Flagler County District School Board  
Reconciliation of the Governmental Funds Balance Sheet  
to the Statement of Net Position  
June 30, 2017**

**Total Fund Balances - Governmental Funds** \$ 30,312,624.83

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets, net of accumulated depreciation, used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. 198,914,948.50

Investment in real property used in governmental activities is not a financial resource and, therefore, is not reported as an asset in the governmental funds. 1,022,520.00

Deferred outflow of resources and deferred inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.

Deferred Outflows Related to Pensions	\$ 23,701,336.00	
Deferred Inflows Related to Pensions	<u>(3,801,800.00)</u>	19,899,536.00

Deferred charges on debt refundings are not financial resources and, therefore, are not reported as assets in the governmental funds. These amounts are reported in the statement of net position and amortized over the life of the refunding debt.

Bonds Payable, Series 2014B		
Deferred Outflows: Deferred Charge on Debt Refunding	\$ 19,496.65	
Certificates of Participation Payable, Series 2014A		
Deferred Outflows: Deferred Charge on Debt Refunding	2,768,076.18	
Issuance Costs: Prepaid Insurance, Net	53,800.34	
Certificates of Participation Payable, Series 2015A		
Deferred Outflows: Deferred Charge on Debt Refunding	<u>113,926.50</u>	2,955,299.67

Long-term liabilities are not due and payable in the current fiscal year and, therefore, are not reported as liabilities in the governmental funds. Long-term liabilities at fiscal year end consist of:

Bonds Payable, Net	\$ (2,409,387.00)	
Certificates of Participation Payable, Net	(58,241,464.00)	
Compensated Absences Payable	(5,086,324.00)	
Special Termination Benefits Payable	(2,058,000.00)	
Other Postemployment Benefits Payable	(2,342,013.00)	
Net Pension Liability	<u>(61,723,150.00)</u>	(131,860,338.00)

Internal service funds are used by management to charge the costs of certain activities, such as insurance, to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. 4,490,393.45

**Net Position - Governmental Activities** \$ 125,734,984.45

The accompanying notes to financial statements are an integral part of this statement.

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**Flagler County District School Board  
Statement of Revenues, Expenditures, and Changes in  
Fund Balances – Governmental Funds  
For the Fiscal Year Ended June 30, 2017**

	General Fund	Special Revenue - Other Fund	Debt Service - Other Fund
<b>Revenues</b>			
Intergovernmental:			
Federal Direct	\$ 120,754.64	\$ 1,892,940.81	\$ -
Federal Through State and Local	686,235.69	6,553,131.00	-
State	47,554,345.41	-	-
Local:			
Property Taxes	44,237,545.41	-	-
Local Sales Taxes	-	-	-
Impact Fees	-	-	-
Charges for Services - Food Service	-	-	-
Miscellaneous	3,475,653.44	326.70	73,824.22
Total Local Revenues	<u>47,713,198.85</u>	<u>326.70</u>	<u>73,824.22</u>
<b>Total Revenues</b>	<u>96,074,534.59</u>	<u>8,446,398.51</u>	<u>73,824.22</u>
<b>Expenditures</b>			
Current - Education:			
Instruction	61,674,135.49	3,564,463.33	-
Student Support Services	6,422,792.90	1,627,870.50	-
Instructional Media Services	955,743.15	-	-
Instruction and Curriculum Development Services	305,041.90	1,347,342.98	-
Instructional Staff Training Services	373,846.22	809,812.93	-
Instruction-Related Technology	794,203.29	-	-
Board	592,042.64	-	-
General Administration	517,514.06	260,168.20	-
School Administration	5,224,230.30	27,810.67	-
Facilities Acquisition and Construction	-	-	-
Fiscal Services	647,999.74	-	-
Food Services	-	-	-
Central Services	1,221,058.77	-	-
Student Transportation Services	4,871,557.09	1,744.52	-
Operation of Plant	8,291,619.44	-	-
Maintenance of Plant	2,781,977.28	-	-
Administrative Technology Services	1,154,105.65	-	-
Community Services	1,742,792.03	779,568.35	-
Fixed Capital Outlay:			
Facilities Acquisition and Construction	-	-	-
Other Capital Outlay	2,499.00	27,617.03	-
Debt Service:			
Principal	-	-	3,220,000.00
Interest and Fiscal Charges	61,380.39	-	2,137,401.31
<b>Total Expenditures</b>	<u>97,634,539.34</u>	<u>8,446,398.51</u>	<u>5,357,401.31</u>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<u>(1,560,004.75)</u>	<u>-</u>	<u>(5,283,577.09)</u>
<b>Other Financing Sources (Uses)</b>			
Transfers In	2,756,271.44	-	5,563,974.94
Sale of Capital Assets	5,395.38	-	-
Loss Recoveries	36,576.01	-	-
Transfers Out	(36,864.90)	-	-
<b>Total Other Financing Sources (Uses)</b>	<u>2,761,377.93</u>	<u>-</u>	<u>5,563,974.94</u>
<b>Net Change in Fund Balances</b>	1,201,373.18	-	280,397.85
Fund Balances, Beginning	5,414,523.06	-	7,272,141.24
<b>Fund Balances, Ending</b>	<u>\$ 6,615,896.24</u>	<u>\$ 0.00</u>	<u>\$ 7,552,539.09</u>

The accompanying notes to financial statements are an integral part of this statement.

<b>Capital Projects - Local Capital Improvement Fund</b>	<b>Capital Projects - Other Fund</b>	<b>Other Governmental Funds</b>	<b>Total Governmental Funds</b>
\$ -	\$ -	\$ -	\$ 2,013,695.45
-	-	4,842,108.03	12,081,474.72
-	-	1,847,178.05	49,401,523.46
12,169,840.06	-	-	56,407,385.47
-	5,701,587.53	-	5,701,587.53
-	2,955,923.68	-	2,955,923.68
-	-	891,907.89	891,907.89
63,975.60	76,622.43	20,196.24	3,710,598.63
<u>12,233,815.66</u>	<u>8,734,133.64</u>	<u>912,104.13</u>	<u>69,667,403.20</u>
<u>12,233,815.66</u>	<u>8,734,133.64</u>	<u>7,601,390.21</u>	<u>133,164,096.83</u>
-	-	-	65,238,598.82
-	-	-	8,050,663.40
-	-	-	955,743.15
-	-	-	1,652,384.88
-	-	-	1,183,659.15
-	-	-	794,203.29
-	-	-	592,042.64
-	-	-	777,682.26
-	-	-	5,252,040.97
3,256,681.01	4,597,209.80	371,776.13	8,225,666.94
-	-	-	647,999.74
-	-	5,822,569.50	5,822,569.50
-	-	-	1,221,058.77
-	-	-	4,873,301.61
-	-	-	8,291,619.44
-	-	-	2,781,977.28
-	-	-	1,154,105.65
-	-	-	2,522,360.38
640,932.05	19,528.00	55,187.48	715,647.53
286,663.60	129,394.92	35,783.05	481,957.60
-	-	386,000.00	3,606,000.00
-	-	132,066.10	2,330,847.80
<u>4,184,276.66</u>	<u>4,746,132.72</u>	<u>6,803,382.26</u>	<u>127,172,130.80</u>
<u>8,049,539.00</u>	<u>3,988,000.92</u>	<u>798,007.95</u>	<u>5,991,966.03</u>
-	36,864.90	-	8,357,111.28
-	-	-	5,395.38
-	-	-	36,576.01
<u>(6,405,980.94)</u>	<u>(1,097,668.00)</u>	<u>(816,597.44)</u>	<u>(8,357,111.28)</u>
<u>(6,405,980.94)</u>	<u>(1,060,803.10)</u>	<u>(816,597.44)</u>	<u>41,971.39</u>
1,643,558.06	2,927,197.82	(18,589.49)	6,033,937.42
1,140,719.24	8,691,884.71	1,759,419.16	24,278,687.41
<u>\$ 2,784,277.30</u>	<u>\$ 11,619,082.53</u>	<u>\$ 1,740,829.67</u>	<u>\$ 30,312,624.83</u>

**Flagler County District School Board  
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures,  
and Changes in Fund Balances to the Statement of Activities  
For the Fiscal Year Ended June 30, 2017**

**Net Change in Fund Balances - Governmental Funds** \$ 6,033,937.42

Amounts reported for governmental activities in the statement of activities are different because:

Capital outlays are reported in the governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount of depreciation expense in excess of capital outlays in the current fiscal year. (7,121,696.04)

The loss on the disposal of capital assets during the current fiscal year is reported in the statement of activities. In the governmental funds, the cost of these assets was recognized as an expenditure in the fiscal year purchased. Thus, the change in net position differs from the change in fund balance by the undepreciated cost of the disposed assets. (5,124.07)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the governmental funds. (3,251.91)

Certain expenses in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds.

Amortization of Premiums on Debt Refundings	\$	274,951.00	
Amortization of Certain Issuance Costs on Debt Refundings		(3,842.88)	
Amortization of Deferred Charges on Debt Refundings		(218,869.11)	52,239.01

Repayments of long-term debt is an expenditure in the governmental funds, but the repayment reduced long-term liabilities in the statement of net position. This is the net amount of repayments in the current fiscal year.

Bonds Payable	\$	386,000.00	
Certificates of Participation Payable		3,220,000.00	3,606,000.00

In the statement of activities, the cost of compensated absences is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for compensated absences. This is the net amount of compensated absences earned in excess of the amount paid in the current fiscal year. (116,567.00)

In the statement of activities, the cost of special termination benefits is measured by the amounts earned during the year, while in the governmental funds, expenditures are recognized based on the amounts actually paid for special termination benefits. This is the net amount of special termination benefits earned in excess of the amount paid in the current fiscal year. (144,000.00)

Other postemployment benefits costs are recorded in the statement of activities under the full accrual basis of accounting, but are not recorded in the governmental funds until paid. This is the net increase in the other postemployment benefits liability for the current fiscal year. (74,854.00)

Governmental funds report District pension contributions as expenditures. However, in the statement of activities, the cost of pension benefits earned net of employee contributions is reported as a pension expense.

	Contributions	Expense	
FRS Pension	\$ 3,886,036.00	\$ (5,199,629.00)	
HIS Pension	1,118,260.00	(1,896,539.00)	
	5,004,296.00	(7,096,168.00)	(2,091,872.00)

Internal service funds are used by management to charge the cost of certain activities, such as insurance, to individual funds. The net revenue of internal service funds is reported with governmental activities. 944,973.04

**Change in Net Position - Governmental Activities** **\$ 1,079,784.45**

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board  
Statement of Net Position – Proprietary Fund  
June 30, 2017**

	<b>Governmental Activities - Internal Service Fund</b>
<b>ASSETS</b>	
Current Assets:	
Cash and Cash Equivalents	\$ 6,802,046.49
Due from Other Funds	<u>5,136.02</u>
<b>Total Current Assets</b>	<u>6,807,182.51</u>
Noncurrent Assets:	
Cash with Fiscal Agent	<u>167,000.00</u>
<b>TOTAL ASSETS</b>	<u>6,974,182.51</u>
<b>LIABILITIES</b>	
Current Liabilities:	
Accounts Payable	61,681.06
Unearned Revenues	1,700,108.00
Estimated Liability for Self-Insurance Program	<u>722,000.00</u>
<b>Total Current Liabilities</b>	<u>2,483,789.06</u>
<b>NET POSITION</b>	
Unrestricted	<u>4,490,393.45</u>
<b>TOTAL NET POSITION</b>	<u>\$ 4,490,393.45</u>

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board  
Statement of Revenues, Expenses, and Changes in Fund  
Net Position – Proprietary Fund  
For the Fiscal Year Ended June 30, 2017**

	<b>Governmental Activities - Internal Service Fund</b>
<b>OPERATING REVENUES</b>	
Premium Revenues	\$ 10,014,639.98
Other	122,160.93
<b>Total Operating Revenues</b>	<b>10,136,800.91</b>
<b>OPERATING EXPENSES</b>	
Purchased Services	1,775,733.39
Insurance Claims	7,416,094.48
<b>Total Operating Expenses</b>	<b>9,191,827.87</b>
<b>Operating Income</b>	<b>944,973.04</b>
<b>Change in Net Position</b>	<b>944,973.04</b>
Total Net Position - Beginning	3,545,420.41
<b>Total Net Position - Ending</b>	<b>\$ 4,490,393.45</b>

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board  
Statement of Cash Flows – Proprietary Fund  
For the Fiscal Year Ended June 30, 2017**

	<b>Governmental Activities - Internal Service Fund</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Cash Received from Premiums and Other Revenues	\$ 10,690,387.01
Cash Payments to Suppliers for Goods and Services	(1,757,613.24)
Cash Payments for Insurance Claims	(7,564,094.48)
	1,368,679.29
<b>Net Cash Provided by Operating Activities</b>	<b>1,368,679.29</b>
<b>Net Increase in Cash and Cash Equivalents</b>	<b>1,368,679.29</b>
Cash and Cash Equivalents, Beginning	5,600,367.20
	5,600,367.20
<b>Cash and Cash Equivalents, Ending</b>	<b>\$ 6,969,046.49</b>

**Reconciliation of Operating Income to Net Cash Provided by Operating Activities:**

Operating Income	\$ 944,973.04
Adjustments to Reconcile Operating Income to Net Cash Provided by Operating Activities:	
Changes in Assets and Liabilities:	
Accounts Receivable	296.28
Due from Other Funds	56,661.82
Accounts Payable	18,120.15
Unearned Revenues	496,628.00
Estimated Liability for Self-Insurance Program	(148,000.00)
	423,706.25
<b>Total Adjustments</b>	<b>423,706.25</b>
<b>Net Cash Provided by Operating Activities</b>	<b>\$ 1,368,679.29</b>

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board  
Statement of Fiduciary Net Position – Fiduciary Funds  
June 30, 2017**

	<b>Private-Purpose Trust Fund</b>	<b>Agency Funds</b>
<b>ASSETS</b>		
Cash and Cash Equivalents	<u>\$ 98,146.66</u>	<u>\$ 2,063,351.00</u>
<b>LIABILITIES</b>		
Internal Accounts Payable	<u>\$ -</u>	<u>\$ 2,063,351.00</u>
<b>NET POSITION</b>		
Held in Trust for Scholarships and Other Purposes	<u>\$ 98,146.66</u>	

The accompanying notes to financial statements are an integral part of this statement.

**Flagler County District School Board  
Statement of Changes in Fiduciary Net Position – Fiduciary Funds  
For the Fiscal Year Ended June 30, 2017**

	<b>Private-Purpose Trust Fund</b>
<b>DEDUCTIONS</b>	
Scholarship Payments	\$ 500.00
<b>Total Deductions</b>	500.00
<b>Change in Net Position</b>	(500.00)
Net Position - Beginning	98,646.66
<b>Net Position - Ending</b>	\$ 98,146.66

The accompanying notes to financial statements are an integral part of this statement.

# **NOTES TO FINANCIAL STATEMENTS**

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## **I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

### **A. Description of Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. Governmental activities normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions. The primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the Flagler County School District's (District) governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Depreciation expense is associated with the District's functions and is allocated to those functions.

### **B. Reporting Entity**

The Flagler County District School Board (Board) has direct responsibility for operation, control, and supervision of District schools and is considered a primary government for financial reporting. The District is considered part of the Florida system of public education, operates under the general direction of the Florida Department of Education (FDOE), and is governed by State law and State Board of Education (SBE) rules. The governing body of the District is the Board, which is composed of five elected members. The appointed Superintendent of Schools is the executive officer of the Board. Geographic boundaries of the District correspond with those of Flagler County.

Criteria for determining if other entities are potential component units that should be reported within the District's basic financial statements are identified and described in the Governmental Accounting Standards Board's (GASB) *Codification of Governmental Accounting and Financial Reporting Standards*, Sections 2100 and 2600. The application of these criteria provides for identification of any legally separate entities for which the Board is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the District's basic financial statements to be misleading. Based on the application of these criteria, the following component units are included within the District's reporting entity:

**Blended Component Unit.** A blended component unit is, in substance, part of the District's operations, even though they are legally separate entities. Thus, a blended component unit is appropriately presented as part of the District. The Flagler County School Board Leasing Corporation (Leasing Corporation) was formed to facilitate financing for the acquisition of facilities and equipment as further discussed in Note II.L.1. Due to the substantive economic relationship between the District and the Leasing Corporation, the financial activities of the Leasing Corporation are included in the accompanying basic financial statements. Separate financial statements for the Leasing Corporation are not published.

**Discretely Presented Component Units.** The component units' columns in the government-wide financial statements include the financial data of the District's other component units. A separate column is used to emphasize that they are legally separate from the District.

The Flagler County Education Direct-Support Organization, Inc. (DSO) is a separate not-for-profit corporation organized and operated as a direct-support organization under Section 1001.453, Florida Statutes, to receive, hold, invest, and administer property and to make expenditures to and for the benefit of the District. Because of the nature and significance of its relationship with the District, the DSO is considered a component unit.

The Flagler Auditorium Governing Board, Inc. (Auditorium) is a separate not-for-profit corporation organized and operated as a direct-support organization under Section 1001.453, Florida Statutes, to receive, hold, invest, and administer property and to make expenditures to and for the benefit of the District. Because of the nature and significance of its relationship with the District, the Auditorium is considered a component unit.

The Palm Harbor Academy, Inc. is a not-for-profit corporation organized pursuant to Chapter 617, Florida Statutes, the Florida Not For Profit Corporation Act, and Section 1002.33, Florida Statutes. Imagine Schools at Town Center is a limited liability corporation organized pursuant to Chapter 608, Florida Statutes, the Limited Liability Company Act, and Section 1002.33, Florida Statutes. These charter schools operate under charters approved by their sponsor, the Board. The charter schools are considered to be component units of the District because the District is financially accountable for the charter schools as the District established the charter schools by approval of the charter, which is tantamount to the initial appointment of the charter schools, and there is the potential for the charter schools to impose specific financial burdens on the District. In addition, pursuant to the Florida Constitution, the charter schools are public schools and the District is responsible for the operation, control, and supervision of public schools within the District.

The financial data reported on the accompanying statements was derived from the DSO, the Auditorium, and the charter schools' audited financial statements for the fiscal year ended June 30, 2017. The audit reports are filed in the District's administrative offices at 1769 East Moody Boulevard, Bunnell, Florida 32110.

### **C. Basis of Presentation: Government-Wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds and the internal service funds. Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements.

The effects of interfund activity have been eliminated from the government-wide financial statements except for interfund services provided and used.

### **D. Basis of Presentation: Fund Financial Statements**

The fund financial statements provide information about the District's funds, including the fiduciary funds and blended component units. Separate statements for each fund category – governmental,

proprietary, and fiduciary – are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as nonmajor funds.

The District reports the following major governmental funds:

- General Fund – to account for all financial resources not required to be accounted for in another fund, and for certain revenues from the State that are legally restricted to be expended for specific current operating purposes.
- Special Revenue – Other Fund – to account for certain Federal grant program resources.
- Debt Service – Other Fund – to account for the accumulation of financial resources for, and the payment of, debt principal, interest, and related costs associated with the District's Certificates of Participation and Qualified Zone Academy Bonds (QZAB).
- Capital Projects – Local Capital Improvement Fund – to account for the financial resources generated by the local capital improvement tax levy to be used for educational capital outlay needs, including new construction, renovation and remodeling projects, new and replacement equipment, motor vehicle purchases, and debt service payments.
- Capital Projects – Other Fund – to account for various financial resources (e.g., capital outlay sales tax, impact fees) to be used for educational capital outlay needs, including new construction and renovation and remodeling projects.

Additionally, the District reports the following proprietary and fiduciary fund types:

- Internal Service Fund – to account for the District's individual self-insurance program.
- Private-Purpose Trust Fund – to account for resources of the Olga A. Kozminski Scholarship Trust Fund.
- Agency Funds – to account for resources of the school internal funds, which are used to administer moneys collected at several schools in connection with school, student athletic, class, and club activities.

During the course of operations, the District has activity between funds for various purposes. Any residual balances outstanding at fiscal year end are reported as due from/to other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental and internal service fund) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements, these amounts are reported at gross amounts as transfers in and out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column.

## **E. Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when a liability is incurred, regardless of the timing of the related cash flows. Property taxes are recognized in the year for which they are levied. Revenues from grants, entitlements, and donations are recognized as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues, except for certain grant revenues, are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal year. When grant terms provide that the expenditure of resources is the prime factor for determining eligibility for Federal, State, and other grant resources, revenue is recognized at the time the expenditure is made. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Property taxes, sales taxes, impact fees, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Expenditures are generally recognized when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, claims and judgments, special termination benefits, pension benefits, other postemployment benefits, and compensated absences, are only recorded when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources. Allocations of cost, such as depreciation, are not recognized in governmental funds.

The proprietary and private-purpose trust funds are reported using the economic resources measurement focus and the accrual basis of accounting. The agency funds have no measurement focus but utilize the accrual basis of accounting for reporting assets and liabilities.

The DSO and Auditorium are accounted for as governmental entities engaged in business-type activities using the economic resources measurement focus and the accrual basis of accounting.

The charter schools are accounted for as governmental organizations and follow the same accounting model as the District's governmental activities.

## **F. Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance**

### **1. Cash and Cash Equivalents**

The District's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term liquid investments with original maturities of 3 months or less from the date of acquisition. Investments classified as cash equivalents include amounts placed with the State Board of Administration (SBA) in Florida PRIME.

Cash deposits are held by banks qualified as public depositories under Florida law. All deposits are insured by Federal depository insurance, up to specified limits, or collateralized with securities held in Florida's multiple financial institution collateral pool as required by Chapter 280, Florida Statutes.

## **2. Investments**

Investments consist of amounts placed in the SBA debt service accounts for investment of debt service moneys, amounts placed with the SBA for participation in the Florida PRIME investment pool created by Section 218.405, Florida Statutes, and those made locally. The investment pool operates under investment guidelines established by Section 215.47, Florida Statutes.

The District's investments in Florida PRIME, which the SBA indicates is a Securities and Exchange Commission Rule 2a7-like external investment pool, are similar to money market funds in which shares are owned in the fund rather than the underlying investments. These investments are reported at fair value, which is amortized cost.

Investments made locally consist of money market mutual funds and commercial paper and are reported at fair value.

Types and amounts of investments held at fiscal year end are described in a subsequent note.

## **3. Restricted Assets**

Certain assets held by a trustee under a trust agreement, in the name of the District, in connection with a QZAB Program sinking fund are classified as restricted assets because they are set aside for repayment of the QZAB debt at maturity as required by applicable debt covenants.

## **4. Inventories**

Inventories consist of expendable supplies held for consumption in the course of District operations. Inventories are stated at cost on the first-in, first-out basis, except that United States Department of Agriculture donated foods are stated at their fair value as determined at the time of donation to the District's food service program by the Florida Department of Agriculture and Consumer Services, Bureau of Food Distribution. The costs of inventories are recorded as expenditures when used rather than purchased.

## **5. Capital Assets**

Expenditures for capital assets acquired or constructed for general District purposes are reported in the governmental fund that financed the acquisition or construction. The capital assets so acquired are reported at cost in the government-wide statement of net position but are not reported in the governmental fund financial statements. Capital assets are defined by the District as those costing more than \$1,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated assets are recorded at acquisition value at the date of donation.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Description</u>	<u>Estimated Useful Lives</u>
Improvements Other Than Buildings	20 years
Buildings and Fixed Equipment	40 years
Furniture, Fixtures, and Equipment	5 years
Motor Vehicles	10 years
Audio Visual Materials and Computer Software	5 years

Current year information relative to changes in capital assets is described in a subsequent note.

## **6. Pensions**

In the government-wide statement of net position, liabilities are recognized for the District's proportionate share of each pension plan's net pension liability. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System (FRS) defined benefit plan and the Health Insurance Subsidy (HIS) defined benefit plan and additions to/deductions from the FRS and the HIS fiduciary net position have been determined on the same basis as they are reported by the FRS and the HIS plans. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

The District's retirement plans and related amounts are described in a subsequent note.

## **7. Long-Term Liabilities**

Long-term obligations that will be financed from resources to be received in the future by governmental funds are reported as liabilities in the government-wide statement of net position. Debt premiums and discounts are deferred and amortized over the life of the bonds and certificates of participation (COPs) using the effective interest method. Bonds and COPs payable are reported net of the applicable premium or discount.

In the governmental fund financial statements, bonds and other long-term obligations are not recognized as liabilities until due.

Changes in long-term liabilities for the current year are reported in a subsequent note.

## **8. Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense) until then. The District has two items that qualify for reporting in this category. The first is the deferred charge on refunding that results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The second is the deferred outflows of resources related to pensions, which is discussed in a subsequent note.

In addition to liabilities, the statement of net position reports a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time. The District has one item that qualifies for reporting in this category. The deferred inflows of resources related to pensions, which is discussed in a subsequent note.

## **9. Net Position Flow Assumption**

The District occasionally funds outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. To calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. Consequently, it is the District’s policy to consider restricted net position to have been depleted before unrestricted net position is applied.

## **10. Fund Balance Flow Assumptions**

The District may fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). To calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the District’s policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when components of unrestricted fund balance can be used for the same purpose, committed fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

## **11. Fund Balance Policies**

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The District itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the District’s highest level of decision-making authority. The Board is the highest level of decision-making authority for the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the resolution remains in place until a similar action is taken (the adoption of another resolution) to remove or revise the limitation. The District reported no committed fund balances at June 30, 2017.

Amounts in the assigned fund balance classification are intended to be used by the District for specific purposes but do not meet the criteria to be classified as committed. As authorized in Board Policy 701, the Chief Financial Officer has the authority to assign fund balance. The Board may also assign fund balance as it does when appropriating fund balance to cover a gap between

estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

In addition, the District has established Board Policy 701, which provides that the adopted annual operating fund budget shall include, if feasible, a combined assigned and unassigned fund balance which is 5 percent to 8 percent of the projected General Fund revenues to cover unforeseen events (e.g., revenue shortfalls, student enrollment under projections, etc.). In the event the reserves are needed, it shall be brought before the Board prior to the adoption of the annual operating budget.

## **G. Revenues and Expenditures/Expenses**

### **1. Program Revenues**

Amounts reported as program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than program revenues. Revenues that are not classified as program revenues are presented as general revenues. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the District.

### **2. State Revenue Sources**

Significant revenues from State sources for current operations include the Florida Education Finance Program administered by the FDOE under the provisions of Section 1011.62, Florida Statutes. In accordance with this law, the District determines and reports the number of full-time equivalent (FTE) students and related data to the FDOE. The FDOE performs certain edit checks on the reported number of FTE and related data and calculates the allocation of funds to the District. The District is permitted to amend its original reporting for a period of 5 months following the date of the original reporting. Such amendments may impact funding allocations for subsequent fiscal years. The FDOE may also adjust subsequent fiscal period allocations based upon an audit of the District's compliance in determining and reporting FTE and related data. Normally, such adjustments are treated as reductions or additions of revenue in the fiscal year when the adjustments are made.

The State provides financial assistance to administer certain educational programs. SBE rules require that revenue earmarked for certain programs be expended only for the program for which the money is provided, and require that the money not expended as of the close of the fiscal year be carried forward into the following fiscal year to be expended for the same educational programs. The FDOE generally requires that these educational program revenues be accounted for in the General Fund. A portion of the fund balance of the General Fund is restricted in the

governmental fund financial statements for the balance of categorical and earmarked educational program resources.

The State allocates gross receipts taxes, generally known as Public Education Capital Outlay money, to the District on an annual basis. The District is authorized to expend these funds only upon applying for and receiving an encumbrance authorization from the FDOE.

A schedule of revenue from State sources for the current year is presented in a subsequent note.

### **3. District Property Taxes**

The Board is authorized by State law to levy property taxes for district school operations, capital improvements, and debt service.

Property taxes consist of ad valorem taxes on real and personal property within the District. Property values are determined by the Flagler County Property Appraiser, and property taxes are collected by the Flagler County Tax Collector.

The Board adopted the 2016 tax levy on September 6, 2016. Tax bills are mailed in October and taxes are payable between November 1 of the year assessed and March 31 of the following year at discounts of up to 4 percent for early payment.

Taxes become a lien on the property on January 1, and are delinquent on April 1, of the year following the year of assessment. State law provides for enforcement of collection of personal property taxes by seizure of the property to satisfy unpaid taxes, and for enforcement of collection of real property taxes by the sale of interest-bearing tax certificates to satisfy unpaid taxes. The procedures result in the collection of essentially all taxes prior to June 30 of the year following the year of assessment.

Property tax revenues are recognized in the government-wide financial statements when the Board adopts the tax levy. Property tax revenues are recognized in the governmental fund financial statements when taxes are received by the District, except that revenue is accrued for taxes collected by the Flagler County Tax Collector at fiscal year end but not yet remitted to the District.

Millages and taxes levied for the current year are presented in a subsequent note.

### **4. Capital Outlay Surtax**

In August 2012, the voters of Flagler County approved a one-half cent school capital outlay surtax on sales authorized under Section 212.055(6), Florida Statutes, effective January 1, 2013, to be collected through December 2022. The proceeds are used to pay for installation and upgrading of technology in the schools, the construction, reconstruction, and improvement of new and existing public schools, land acquisition and improvement costs, and for debt service payments of capital acquisition and improvement projects of educational facilities.

### **5. Educational Impact Fees**

Flagler County (County) imposes an educational impact fee based on an ordinance adopted by the County Commission in 2004. The educational impact fee is collected for most new residential

construction by the County and each municipality within the County based on an interlocal agreement. The fees are to be used solely for the purpose of providing capital improvements to the public educational system necessitated by new residential development and are not to be used for any expenditure that would be classified as a maintenance or repair expense. The authorized uses include, but are not limited to, land acquisition, construction, and expansion and equipping of educational sites and education capital facilities necessitated by new residential development.

## **6. Federal Revenue Sources**

The District receives Federal awards for the enhancement of various educational programs. Federal awards are generally received based on applications submitted to, and approved by, various granting agencies. For Federal awards in which a claim to these grant proceeds is based on incurring eligible expenditures, revenue is recognized to the extent that eligible expenditures have been incurred.

## **7. Compensated Absences**

In the government-wide financial statements, compensated absences (i.e., paid absences for employee vacation leave and sick leave) are accrued as liabilities to the extent that it is probable that the benefits will result in termination payments. A liability for these amounts is reported in the governmental fund financial statements only if it has matured, such as for occurrences of employee resignations and retirements. The liability for compensated absences includes salary-related benefits, where applicable.

## **8. Proprietary Fund Operating and Nonoperating Revenues and Expenses**

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary fund's principal ongoing operations. The principal operating revenues of the District's internal service fund are charges for employee health insurance premiums. Operating expenses include insurance claims and excess coverage premiums. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

# **II. DETAILED NOTES ON ALL ACTIVITIES AND FUNDS**

## **A. Cash Deposits with Financial Institutions**

**Custodial Credit Risk-Deposits.** In the case of deposits, this is the risk that in the event of a bank failure, the District's deposits may not be returned to the District. The District does not have a policy for custodial credit risk. All bank balances of the District are fully insured or collateralized as required by Chapter 280, Florida Statutes.

## B. Investments

The District's investments at June 30, 2017, are reported as follows:

Investments	Maturities	Fair Value
SBA:		
Florida PRIME (1)	39 Day Average	\$ 17,719,912.24
Debt Service Accounts	6 Months	15,468.09
Commercial Paper (2)	October 27, 2017	3,285,720.99
Money Market Mutual Fund:		
Dreyfus Institutional Treasury Securities		
Cash Advantage Fund (1)(3)(4)	31 Day Average	<u>36,572.22</u>
<b>Total Investments</b>		<b><u>\$ 21,057,673.54</u></b>

- Notes: (1) These investments are reported as cash equivalents for financial statement reporting purposes.  
(2) The investment is held by a paying agent in connection with a QZAB financing arrangement.  
(3) Money market mutual funds are invested in U.S. Treasury Securities and repurchase agreements relating to such securities.  
(4) The investment includes \$316.88 held by a paying agent in connection with a QZAB financing arrangement.

### Fair Value Measurement

The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset.

	Amount	Fair Value Measurements Using		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>Investments by fair value level</b>				
SBA Debt Service Accounts	\$ 15,468.09	\$ 15,468.09	\$ -	\$ -
Commercial Paper	3,285,720.99	3,285,720.99	-	-
<b>Total investments by fair value level</b>	<b><u>\$ 3,301,189.08</u></b>	<b><u>\$ 3,301,189.08</u></b>	<b><u>\$ 0.00</u></b>	<b><u>\$ 0.00</u></b>

### Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses from increasing interest rates.

Florida PRIME and Dreyfus Institutional Treasury Securities Cash Advantage Fund use a weighted average days to maturity (WAM). A portfolio's WAM reflects the average maturity in days based on final maturity or reset date, in the case of floating rate instruments. WAM measures the sensitivity of the portfolio to interest rate changes.

For Florida PRIME, with regard to redemption gates, Section 218.409(8)(a), Florida Statutes, states, "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on

the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board [State Board of Administration] can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the trustees exceed 15 days.” As of June 30, 2017, there were no redemption fees, maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100 percent of their account value.

### **Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Section 218.415(17), Florida Statutes, limits investments to the SBA’s Florida PRIME, or any other intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act as provided in Section 163.01, Florida Statutes; Securities and Exchange Commission registered money market funds with the highest credit quality rating from a nationally recognized rating agency; interest-bearing time deposits in qualified public depositories, as defined in Section 280.02, Florida Statutes; and direct obligations of the United States Treasury. The District does not have a formal investment policy that limits its investment choices.

The District’s investments in the SBA debt service accounts are to provide for debt service payments on bond debt issued by the SBE for the benefit of the District. The District relies on policies developed by the SBA for managing interest rate risk and credit risk for this account. Disclosures for the Debt Service Accounts are included in the notes to financial statements of the State’s Comprehensive Annual Financial Report.

The District’s investment in Florida PRIME and the Dreyfus Institutional Treasury Securities Cash Advantage Fund are rated AAAM by Standard & Poor’s.

The District’s investment in commercial paper is authorized under a forward delivery agreement with the QZAB paying agent. The forward delivery agreement authorizes the investment of the available sinking fund amount in certain eligible securities, including United States Treasury securities, obligations issued by agencies of the United States Government, and short-term obligations issued by banks, corporations, or other borrowers having a rating at the time of delivery of at least P-1 by Moody’s Investors Service or A-1 by Standard & Poor’s. The District’s investment in commercial paper was rated A-1 by Standard & Poor’s.

### **Custodial Credit Risk**

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the District will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. Section 218.415(18), Florida Statutes, requires the District to earmark all investments and (1) if registered with the issuer or its agents, the investment must be immediately placed for safekeeping in a location that protects the governing body's interest in the security; (2) if in book-entry form, the investment must be held for the credit of the governing body by a depository chartered by the Federal Government, the State, or any other state or territory of the United States which has a branch or principal place of business in this State, or by a national association organized and existing under the laws of the United States which is authorized to accept and execute trusts and which is doing business in this State, and must be kept by the depository in an account separate and apart from the assets of the financial institution; or (3) if physically issued to the holder but not registered with the issuer or its agents, the investment must be immediately placed for safekeeping in a secured vault. The District does not have a formal investment policy that addresses custodial credit risk.

### **Concentration of Credit Risk**

Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District does not have a formal investment policy that limits the amount the District may invest in any one issuer.

More than 5 percent of the District's investments are in commercial paper issued by Fortis Funding, LLC. These investments are 16 percent of the District's total investments and 100 percent of the investments in the Debt Service – Other Fund, and are classified as restricted assets in the accompanying financial statements.

### **C. Receivables**

The majority of receivables are due from other governmental agencies. These receivables and the remaining accounts receivable are considered fully collectible. As such, no allowance for uncollected accounts receivables is accrued.

## D. Changes in Capital Assets

Changes in capital assets are presented in the table below:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
<b>GOVERNMENTAL ACTIVITIES</b>				
Capital Assets Not Being Depreciated:				
Land	\$ 9,013,811.21	\$ -	\$ -	\$ 9,013,811.21
Construction in Progress	987,019.01	332,828.17	627,681.01	692,166.17
Total Capital Assets Not Being Depreciated	<u>10,000,830.22</u>	<u>332,828.17</u>	<u>627,681.01</u>	<u>9,705,977.38</u>
Capital Assets Being Depreciated:				
Improvements Other Than Buildings	7,016,064.68	89,666.21	-	7,105,730.89
Buildings and Fixed Equipment	293,773,369.80	920,834.16	-	294,694,203.96
Furniture, Fixtures, and Equipment	16,039,703.76	370,116.91	664,420.95	15,745,399.72
Motor Vehicles	11,866,584.97	111,840.69	100,877.55	11,877,548.11
Audio Visual Materials and Computer Software	1,835,210.22	-	6,402.20	1,828,808.02
Total Capital Assets Being Depreciated	<u>330,530,933.43</u>	<u>1,492,457.97</u>	<u>771,700.70</u>	<u>331,251,690.70</u>
Less Accumulated Depreciation for:				
Improvements Other Than Buildings	5,260,675.87	293,820.44	-	5,554,496.31
Buildings and Fixed Equipment	102,603,717.20	7,061,872.65	-	109,665,589.85
Furniture, Fixtures, and Equipment	14,510,959.53	547,826.70	660,577.32	14,398,208.91
Motor Vehicles	10,279,554.21	414,655.39	100,877.55	10,593,332.05
Audio Visual Materials and Computer Software	1,835,088.23	1,125.99	5,121.76	1,831,092.46
Total Accumulated Depreciation	<u>134,489,995.04</u>	<u>8,319,301.17</u>	<u>766,576.63</u>	<u>142,042,719.58</u>
Total Capital Assets Being Depreciated, Net	<u>196,040,938.39</u>	<u>(6,826,843.20)</u>	<u>5,124.07</u>	<u>189,208,971.12</u>
Governmental Activities Capital Assets, Net	<u>\$ 206,041,768.61</u>	<u>\$ (6,494,015.03)</u>	<u>\$ 632,805.08</u>	<u>\$ 198,914,948.50</u>

Depreciation expense was charged to functions as follows:

<u>Function</u>	<u>Amount</u>
GOVERNMENTAL ACTIVITIES	
Instruction	\$ 7,700,559.84
Student Support Services	16,706.87
Instructional Media Services	2,333.26
Instruction and Curriculum Development Services	945.45
Instructional Staff Training Services	3,764.06
Instruction-Related Technology	1,766.54
Board	12,416.81
General Administration	4,263.18
School Administration	10,703.95
Fiscal Services	1,555.25
Food Services	27,765.23
Central Services	1,963.70
Student Transportation Services	319,889.28
Operation of Plant	11,269.02
Maintenance of Plant	99,173.14
Administrative Technology Services	88,700.97
Community Services	15,524.62
Total Depreciation Expense - Governmental Activities	<u>\$ 8,319,301.17</u>

## E. Retirement Plans

### 1. FRS – Defined Benefit Pension Plans

#### General Information about the FRS

The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the FRS Investment Plan. Chapter 112, Florida Statutes, established the Retiree HIS Program, a cost-sharing multiple-employer defined benefit pension plan, to assist retired members of any State-administered retirement system in paying the costs of health insurance.

Essentially all regular employees of the District are eligible to enroll as members of the State-administered FRS. Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is a single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing multiple-employer defined benefit plans and other nonintegrated programs. A comprehensive annual financial report of the FRS, which includes its financial statements,

required supplementary information, actuarial report, and other relevant information, is available from the Florida Department of Management Services Web site ([www.dms.myflorida.com](http://www.dms.myflorida.com)).

The District's FRS and HIS pension expense totaled \$7,096,168 for the fiscal year ended June 30, 2017.

### **FRS Pension Plan**

**Plan Description.** The FRS Pension Plan (Plan) is a cost-sharing multiple-employer defined benefit pension plan, with a DROP for eligible employees. The general classes of membership are:

- *Regular* – Members of the FRS who do not qualify for membership in the other classes.
- *Elected County Officers* – Members who hold specified elective offices in local government.
- *Senior Management Service* – Members in senior management level positions.

Employees enrolled in the Plan prior to July 1, 2011, vest at 6 years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at 8 years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service. All members enrolled in the Plan on or after July 1, 2011, once vested, are eligible for normal retirement benefits at age 65 or any time after 33 years of creditable service. Employees enrolled in the Plan may include up to 4 years of credit for military service toward creditable service. The Plan also includes an early retirement provision; however, there is a benefit reduction for each year a member retires before his or her normal retirement date. The Plan provides retirement, disability, death benefits, and annual cost-of-living adjustments to eligible participants.

DROP, subject to provisions of Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS participating employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

**Benefits Provided.** Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the 5 highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the 8 highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members

are eligible for in-line-of-duty or regular disability and survivors' benefits. The following table shows the percentage value for each year of service credit earned:

<u>Class, Initial Enrollment, and Retirement Age/Years of Service</u>	<u>Percent Value</u>
<b>Regular members initially enrolled before July 1, 2011</b>	
Retirement up to age 62 or up to 30 years of service	1.60
Retirement at age 63 or with 31 years of service	1.63
Retirement at age 64 or with 32 years of service	1.65
Retirement at age 65 or with 33 or more years of service	1.68
<b>Regular members initially enrolled on or after July 1, 2011</b>	
Retirement up to age 65 or up to 33 years of service	1.60
Retirement at age 66 or with 34 years of service	1.63
Retirement at age 67 or with 35 years of service	1.65
Retirement at age 68 or with 36 or more years of service	1.68
<b>Elected County Officers</b>	3.00
<b>Senior Management Service</b>	2.00

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011, will not have a cost-of-living adjustment after retirement.

Contributions. The Florida Legislature establishes contribution rates for participating employers and employees. Contribution rates during the 2016-17 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Salary</u>	
	<u>Employee</u>	<u>Employer (1)</u>
FRS, Regular	3.00	7.52
FRS, Elected County Officers	3.00	42.47
FRS, Senior Management Service	3.00	21.77
DROP – Applicable to Members from All of the Above Classes	0.00	12.99
FRS, Reemployed Retiree	(2)	(2)

Notes: (1) Employer rates include 1.66 percent for the postemployment health insurance subsidy. Also, employer rates, other than for DROP participants, include 0.06 percent for administrative costs of the Investment Plan.

(2) Contribution rates are dependent upon retirement class in which reemployed.

The District's contributions to the Plan totaled \$3,886,036 for the fiscal year ended June 30, 2017.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions. At June 30, 2017, the District reported a liability of \$37,127,543 for its proportionate share of the Plan's net pension liability. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension

liability was determined by an actuarial valuation as of July 1, 2016. The District's proportionate share of the net pension liability was based on the District's 2015-16 fiscal year contributions relative to the total 2015-16 fiscal year contributions of all participating members. At June 30, 2016, the District's proportionate share was 0.147039316 percent, which was a decrease of 0.015924641 from its proportionate share measured as of June 30, 2015.

For the fiscal year ended June 30, 2017, the District recognized the Plan pension expense of \$5,199,629. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 2,842,770	\$ 345,683
Change of assumptions	2,246,105	-
Net difference between projected and actual earnings on FRS pension plan investments	9,597,017	-
Changes in proportion and differences between District FRS contributions and proportionate share of contributions	110,642	2,514,311
District FRS contributions subsequent to the measurement date	3,886,036	-
<b>Total</b>	<b>\$ 18,682,570</b>	<b>\$ 2,859,994</b>

The deferred outflows of resources related to pensions resulting from District contributions to the Plan subsequent to the measurement date, totaling \$3,886,036, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2018	\$ 1,513,758
2019	1,513,758
2020	5,255,271
2021	3,427,533
2022	181,622
Thereafter	44,598
<b>Total</b>	<b>\$ 11,936,540</b>

Actuarial Assumptions. The total pension liability in the July 1, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Investment rate of return	7.60 percent, net of pension plan investment expense, including inflation

Mortality rates were based on the Generational RP-2000 with Projection Scale BB.

The actuarial assumptions used in the July 1, 2016, valuation were based on the results of an actuarial experience study for the period July 1, 2008, through June 30, 2013.

The long-term expected rate of return on pension plan investments was not based on historical returns, but instead is based on a forward-looking capital market economic model. The allocation policy's description of each asset class was used to map the target allocation to the asset classes shown below. Each asset class assumption is based on a consistent set of underlying assumptions, and includes an adjustment for the inflation assumption. The target allocation and best estimates of arithmetic and geometric real rates of return for each major asset class are summarized in the following table:

<b>Asset Class</b>	<b>Target Allocation (1)</b>	<b>Annual Arithmetic Return</b>	<b>Compound Annual (Geometric) Return</b>	<b>Standard Deviation</b>
Cash	1%	3.0%	3.0%	1.7%
Fixed Income	18%	4.7%	4.6%	4.6%
Global Equity	53%	8.1%	6.8%	17.2%
Real Estate (Property)	10%	6.4%	5.8%	12.0%
Private Equity	6%	11.5%	7.8%	30.0%
Strategic Investments	12%	6.1%	5.6%	11.1%
<b>Total</b>	<b>100%</b>			
Assumed inflation - Mean			2.6%	1.9%

Note: (1) As outlined in the Plan's investment policy.

Discount Rate. The discount rate used to measure the total pension liability was 7.6 percent. The Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculating the total pension liability is equal to the long-term expected rate of return. The discount rate used in the 2016 valuation was updated from 7.65 percent to 7.6 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.6 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.6 percent) or 1 percentage point higher (8.6 percent) than the current rate:

	<b>1% Decrease (6.6%)</b>	<b>Current Discount Rate (7.6%)</b>	<b>1% Increase (8.6%)</b>
District's proportionate share of the net pension liability	\$ 68,354,320	\$ 37,127,543	\$ 11,135,375

*Pension Plan Fiduciary Net Position.* Detailed information about the Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

*Payables to the Pension Plan.* At June 30, 2017, the District reported a payable of \$713,622 for the outstanding amount of contributions to the Plan required for the fiscal year ended June 30, 2017.

### **HIS Pension Plan**

*Plan Description.* The HIS Pension Plan (HIS Plan) is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida Legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

*Benefits Provided.* For the fiscal year ended June 30, 2017, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month, pursuant to Section 112.363, Florida Statutes. To be eligible to receive a HIS Plan benefit, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Federal Medicare.

*Contributions.* The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended June 30, 2017, the contribution rate was 1.66 percent of payroll pursuant to Section 112.363, Florida Statutes. The District contributed 100 percent of its statutorily required contributions for the current and preceding 3 years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event the legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or canceled.

The District's contributions to the HIS Plan totaled \$1,118,260 for the fiscal year ended June 30, 2017.

*Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.* At June 30, 2017, the District reported a net pension liability of \$24,595,607 for its proportionate share of the HIS Plan's net pension liability. The current portion of the net pension liability is the District's proportionate share of benefit payments expected to be paid within 1 year, net of the District's proportionate share of the HIS Plan's fiduciary net position available to pay that amount. The net pension liability was measured as of June 30, 2016, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2016. The District's proportionate share of the net pension liability was based on the District's 2015-16 fiscal year contributions relative to the total 2015-16 fiscal year contributions of all participating members. At June 30, 2016, the

District's proportionate share was 0.211038018 percent, which was a decrease of 0.006597701 from its proportionate share measured as of June 30, 2015.

For the fiscal year ended June 30, 2017, the District recognized the HIS Plan pension expense of \$1,896,539. In addition, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<u>Description</u>	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ -	\$ 56,020
Change of assumptions	3,859,676	-
Net difference between projected and actual earnings on HIS pension plan investments	12,436	-
Changes in proportion and differences between District HIS contributions and proportionate share of HIS contributions	28,394	885,786
District contributions subsequent to the measurement date	1,118,260	-
<b>Total</b>	<b>\$ 5,018,766</b>	<b>\$ 941,806</b>

The deferred outflows of resources related to pensions resulting from District contributions to the HIS Plan subsequent to the measurement date, totaling \$1,118,260, will be recognized as a reduction of the net pension liability in the fiscal year ending June 30, 2018. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2018	\$ 536,296
2019	536,296
2020	533,928
2021	532,792
2022	435,709
Thereafter	383,679
<b>Total</b>	<b>\$ 2,958,700</b>

Actuarial Assumptions. The total pension liability in the July 1, 2016, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.60 percent
Salary increases	3.25 percent, average, including inflation
Municipal bond rate	2.85 percent

Mortality rates were based on the Generational RP-2000 with Projected Scale BB.

While an experience study had not been completed for the HIS Plan, the actuarial assumptions that determined the total pension liability for the HIS Plan were based on certain results of the most recent experience study for the FRS Plan.

Discount Rate. The discount rate used to measure the total pension liability was 2.85 percent. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index. The discount rate used in the 2016 valuation was updated from 3.8 percent to 2.85 percent.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate. The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 2.85 percent, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (1.85 percent) or 1 percentage point higher (3.85 percent) than the current rate:

	<b>1% Decrease (1.85%)</b>	<b>Current Discount Rate (2.85%)</b>	<b>1% Increase (3.85%)</b>
District's proportionate share of the net pension liability	\$ 28,216,749	\$ 24,595,607	\$ 21,590,256

Pension Plan Fiduciary Net Position. Detailed information about the HIS Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State Administered Systems Comprehensive Annual Financial Report.

Payables to the Pension Plan. At June 30, 2017, the District reported a payable of \$153,875 for the outstanding amount of contributions to the HIS Plan required for the fiscal year ended June 30, 2017.

## **2. FRS – Defined Contribution Pension Plan**

The SBA administers the defined contribution plan officially titled the FRS Investment Plan (Investment Plan). The Investment Plan is reported in the SBA's annual financial statements and in the State of Florida Comprehensive Annual Financial Report.

As provided in Section 121.4501, Florida Statutes, eligible FRS members may elect to participate in the Investment Plan in lieu of the FRS defined benefit plan. District employees participating in DROP are not eligible to participate in the Investment Plan. Employer and employee contributions, including amounts contributed to individual member's accounts, are defined by law, but the ultimate benefit depends in part on the performance of investment funds. Retirement benefits are based upon the value of the member's account upon retirement. Benefit terms, including contribution requirements, for the Investment Plan are established and may be amended

by the Florida Legislature. The Investment Plan is funded with the same employer and employee contribution rates that are based on salary and membership class (Regular, Elected County Officers, etc.), as the FRS defined benefit plan. Contributions are directed to individual member accounts, and the individual members allocate contributions and account balances among various approved investment choices. Costs of administering the Investment Plan, including the FRS Financial Guidance Program, are funded through an employer contribution of 0.06 percent of payroll and by forfeited benefits of Investment Plan members. Allocations to the Investment Plan member accounts during the 2016-17 fiscal year were as follows:

<u>Class</u>	<u>Percent of Gross Compensation</u>
FRS, Regular	6.30
FRS, Elected County Officers	11.34
FRS, Senior Management Service	7.67

For all membership classes, employees are immediately vested in their own contributions and are vested after 1 year of service for employer contributions and investment earnings, regardless of membership class. If an accumulated benefit obligation for service credit originally earned under the FRS Pension Plan is transferred to the Investment Plan, the member must have the years of service required for FRS Pension Plan vesting (including the service credit represented by the transferred funds) to be vested for these funds and the earnings on the funds. Nonvested employer contributions are placed in a suspense account for up to 5 years. If the employee returns to FRS-covered employment within the 5-year period, the employee will regain control over their account. If the employee does not return within the 5-year period, the employee will forfeit the accumulated account balance. For the fiscal year ended June 30, 2017, the information for the amount of forfeitures was unavailable from the SBA; however, management believes that these amounts, if any, would be immaterial to the District.

After termination and applying to receive benefits, the member may rollover vested funds to another qualified plan, structure a periodic payment under the Investment Plan, receive a lump-sum distribution, leave the funds invested for future distribution, or any combination of these options. Disability coverage is provided in which the member may either transfer the account balance to the FRS Pension Plan when approved for disability retirement to receive guaranteed lifetime monthly benefits under the FRS Pension Plan or remain in the Investment Plan and rely upon that account balance for retirement income.

The District's Investment Plan pension expense totaled \$796,117 for the fiscal year ended June 30, 2017.

Payables to the Investment Plan. At June 30, 2017, the District reported a payable of \$138,123 for the outstanding amount of contributions to the Investment Plan required for the fiscal year ended June 30, 2017.

## **F. Other Postemployment Benefit Obligations**

**Plan Description.** The Other Postemployment Benefits Plan (OPEB Plan) is a single-employer defined benefit plan administered by the District. Pursuant to the provisions of Section 112.0801, Florida Statutes, employees who retire from the District are eligible to participate in the District's health and hospitalization plan for medical and prescription drug coverage. The District subsidizes the premium rates paid by retirees by allowing them to participate in the OPEB Plan at reduced or blended group (implicitly subsidized) premium rates for both active and retired employees. These rates provide an implicit subsidy for retirees because retiree healthcare costs are generally greater than active employee healthcare costs. The District does not offer any explicit subsidies for retiree coverage. Retirees are assumed to enroll in the Federal Medicare program for their primary coverage as soon as they are eligible. The OPEB Plan does not issue a stand-alone report, and is not included in the report of a public employee retirement system or other entity.

**Funding Policy.** Plan contribution requirements of the District and OPEB Plan members are established and may be amended through recommendations of the Insurance Committee and action from the Board. The District has not advance-funded or established a funding methodology for the annual OPEB costs or the net OPEB obligation, and the OPEB Plan is financed on a pay-as-you-go basis. For the 2016-17 fiscal year, 41 retirees received other postemployment benefits. The District provided required contributions of \$117,310 toward the annual OPEB cost, net of retiree contributions totaling \$378,051, which represents 0.63 percent of covered payroll.

**Annual OPEB Cost and Net OPEB Obligation.** The District's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with parameters of GASB Statement No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years. The following table shows the District's annual OPEB cost for the fiscal year, the amount actually contributed to the OPEB Plan, and changes in the District's net OPEB obligation:

<u>Description</u>	<u>Amount</u>
Normal Cost (service cost for 1 year)	\$ 127,411
Amortization of Unfunded Actuarial Accrued Liability	66,993
Interest on Normal Cost and Amortization	<u>2,242</u>
Annual Required Contribution	196,646
Interest on Net OPEB Obligation	79,351
Adjustment to Annual Required Contribution	<u>(83,833)</u>
Annual OPEB Cost (Expense)	192,164
Contribution Toward the OPEB Cost	<u>(117,310)</u>
Increase in Net OPEB Obligation	74,854
Net OPEB Obligation, Beginning of Year	<u>2,267,159</u>
Net OPEB Obligation, End of Year	<u>\$ 2,342,013</u>

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the OPEB Plan, and the net OPEB obligation as of June 30, 2017, and the 2 preceding fiscal years, were as follows:

<u>Fiscal Year</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
2014-15	\$ 236,000	71.1%	\$ 2,156,401
2015-16	243,837	54.6%	2,267,159
2016-17	192,164	61.0%	2,342,013

**Funded Status and Funding Progress.** As of March 1, 2017, the most recent valuation date, the actuarial accrued liability for benefits was \$1,875,143, and the actuarial value of assets was \$0, resulting in an unfunded actuarial accrued liability of \$1,875,143 and a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was \$60,421,000, and the ratio of the unfunded actuarial accrued liability to the covered payroll was 3.1 percent.

Actuarial valuations of an ongoing OPEB Plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the OPEB Plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress immediately following the notes to financial statements as required supplementary information, presents multiyear trend information about whether the actuarial value of OPEB Plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

**Actuarial Methods and Assumptions.** Projections of benefits for financial reporting purposes are based on the substantive OPEB Plan provisions, as understood by the employer and participating members, and include the types of benefits provided at the time of each valuation and the historical

pattern of sharing of benefit costs between the employer and participating members. The actuarial calculations of the OPEB Plan reflect a long-term perspective. Consistent with this perspective, the actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets.

The District's OPEB actuarial valuation as of March 1, 2017, used the projected unit credit cost method to estimate the unfunded actuarial liability as of June 30, 2017, and to estimate the District's 2016-17 fiscal year ARC. Because the OPEB liability is currently unfunded, the actuarial assumptions included a 3.5 percent rate of return on invested assets, which is the District's long-term expectation of investment returns under its investment policy. The actuarial assumptions also included a payroll growth rate of 3 percent per year, and an annual healthcare cost trend rate of 6.4 percent for the year beginning March 1, 2017, reducing gradually each year to an ultimate rate of 4 percent over 70 years. The unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis over a 30-year period.

### G. Special Termination Benefits

The Board's collective bargaining agreements with Flagler County Educators Association and Flagler Educational Support Personnel Association provide for the payment of special termination benefit bonuses of \$6,000 to qualifying employees at the date of their retirement. In addition to payments for accrued leave balances, the District recorded expenditures of \$294,000 during the 2016-17 fiscal year for these special termination benefit bonuses. The reported amount of \$2,058,000 represents the District's estimated liability for future payments to qualified employees as of June 30, 2017.

### H. Construction and Other Significant Commitments

**Construction Commitments.** The following is a schedule of major construction contract commitments at fiscal year end:

<u>Project</u>	<u>Contract Amount</u>	<u>Completed to Date</u>	<u>Balance Committed</u>
Belle Terre Swim & Racquet Club Deck and Pool	\$ 298,214	\$ 269,463	\$ 28,751
Flagler Palm Coast High School Restrooms	164,291	39,876	124,415
Matanzas High School Track	423,277	242,020	181,257
<b>Total</b>	<b>\$ 885,782</b>	<b>\$ 551,359</b>	<b>\$ 334,423</b>

**Encumbrances.** Appropriations in governmental funds are encumbered upon issuance of purchase orders for goods and services. Even though appropriations lapse at the end of the fiscal year, unfilled purchase orders of the current year are carried forward and the next fiscal year's appropriations are likewise encumbered.

The following is a schedule of encumbrances at June 30, 2017:

<b>Major Funds</b>			
<b>Special Revenue - Other</b>	<b>Capital Projects - Local Capital Improvement</b>	<b>Capital Projects - Other</b>	<b>Total Governmental Funds</b>
\$ 8,000	\$ 411,965	\$ 194,936	\$ 614,901

## **I. Risk Management Programs**

The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Flagler County District School Board is a member of the North East Florida Educational Consortium (Consortium) under which several district school boards have established a combined limited self-insurance program for property protection, general liability, automobile liability, workers' compensation, money and securities, employee fidelity and faithful performance, boiler and machinery, and other coverage deemed necessary by the members of the Consortium. Section 1001.42(12)(k), Florida Statutes, provides the authority for the District to enter into such a risk management program. The Consortium is self-sustaining through member assessments (premiums), and purchases coverage through commercial companies for claims in excess of specified amounts. The Board of Directors for the Consortium is composed of superintendents of all participating districts. The Putnam County District School Board serves as fiscal agent for the Consortium.

The Board has established a self-insurance program for group health and hospitalization coverage, which includes medical and prescription drug coverage up to specified amounts. The District has entered into an agreement with an insurance company to provide specific excess coverage of claim amounts above the stated amount on an individual claim basis, and aggregate excess coverage when total claims minus specific excess coverage exceeds the loss fund established annually by the District. The District has contracted with an insurance administrator to administer the self-insurance programs, including the processing, investigating, and payment of claims. Dental, vision, and life insurance is being provided through commercial insurance with minimum deductibles for each line of coverage.

The District's health and hospitalization insurance program is administered by an insurance carrier under an agreement wherein the total premium is divided and the District retains on deposit a portion of the premium in a minimum premium account. The insurance carrier draws on this account to pay claims submitted by District employees and dependents.

Settled claims resulting from the risks described above have not exceeded commercial insurance coverage in any of the past 3 fiscal years.

A liability in the amount of \$722,000 was actuarially determined to cover estimated incurred, but not reported, insurance claims payable at June 30, 2017.

The following schedule represents the changes in claims liability for the past 2 fiscal years for the District's self-insurance program:

<u>Fiscal Year</u>	<u>Beginning-of-Fiscal-Year Liability</u>	<u>Current-Year Claims and Changes in Estimates</u>	<u>Claims Payments</u>	<u>Balance at Fiscal Year-End</u>
2015-16	\$ 828,000.00	8,053,419.78	\$ (8,011,419.78)	\$ 870,000.00
2016-17	870,000.00	7,416,094.48	(7,564,094.48)	722,000.00

## J. Operating Lease Commitments

The District leases computers under operating leases which expire August 17, 2018. The leased assets and the related commitments are not reported on the District's statement of net position. Operating lease payments are recorded as expenses when paid and incurred. Outstanding commitments resulting from the lease agreements are contingent upon future appropriations. Future minimum lease commitments for the noncancelable operating leases are as follows:

<u>Fiscal Year Ending June 30</u>	<u>Amount</u>
2018	\$ 511,690.04
2019	383,855.10
<b>Total Minimum Payments Required</b>	<b>\$ 895,545.14</b>

## K. Changes in Short-Term Debt

The following is a schedule of changes in short-term debt:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deductions</u>	<u>Ending Balance</u>
GOVERNMENTAL ACTIVITIES				
Tax Anticipation Note	\$ 0	\$9,750,000	\$9,750,000	\$ 0

Proceeds from the tax anticipation note were used for the payment of operating expenses incurred in operating the District's schools for the 2016-17 fiscal year. The note was issued on August 5, 2016, under the provisions of Section 1011.13, Florida Statutes, and with a stated interest rate of 1.05 percent. The note was repaid on December 15, 2016.

## L. Long-Term Liabilities

### 1. Certificates of Participation

Certificates of participation at June 30, 2017, are as follows:

<u>Series</u>	<u>Amount Outstanding</u>	<u>Interest Rates (Percent)</u>	<u>Lease Term Maturity</u>	<u>Original Amount</u>
2005-QZAB	\$ 5,000,000	None	2022	\$ 5,000,000
2014A, Refunding	41,760,000	3.25 - 5.0	2031	43,870,000
2015A, Refunding	<u>7,805,000</u>	2.08	2024	<u>8,915,000</u>
Subtotal Certificates of Participation	<u>54,565,000</u>			<u>\$ 57,785,000</u>
Plus Unamortized Premiums:				
Series 2014A, Refunding	<u>3,676,464</u>			
<b>Total Certificates of Participation</b>	<u>\$ 58,241,464</u>			

The District entered into a financing arrangement on April 1, 1998, which was characterized as a lease-purchase agreement, with the Flagler County School Board Leasing Corporation (Leasing Corporation), whereby the District secured financing of various educational facilities. The financing was accomplished through the issuance of certificates of participation to be repaid from the proceeds of rents paid by the District.

As a condition of the financing arrangements, the District gave ground leases on District property to the Leasing Corporation with a rental fee of \$10 per year. The properties covered by the ground leases are, together with the improvements constructed thereon from the financing proceeds, leased back to the District. If the District fails to renew the leases and to provide for the rent payments through to term, the District may be required to surrender the sites included under the Ground Lease Agreement for the benefit of the securers of the certificates for a period of time specified by the arrangements, which may be up to 30 years from the date of inception of the arrangements.

A summary of the lease terms is as follows:

<u>Certificates</u>	<u>Description of Properties</u>
Series 2014A, Refunding	Earlier of date paid in full or July 1, 2030
Series 2015A, Refunding	Earlier of date paid in full or July 1, 2023

The District properties included in the various ground leases under these arrangements include Rymfire Elementary School; Matanzas High School; Government Services Building; and various school facility renovations.

On October 1, 2005, the District entered into a financing arrangement for Series 2005-QZAB Certificates of Participation issued under a special program whereby the certificates, commencing on October 27, 2005, will mature in full on October 27, 2021, for the original amount of \$5,000,000. There is no interest cost for borrowing moneys under the program. The financing proceeds were used for improvements and to acquire technology-related equipment at two designated schools, which are leased by the District from the Leasing Corporation. The District entered into a forward delivery agreement under which mandatory deposits (rent payments) of \$257,691 for 16 consecutive years began on October 27, 2006. The forward delivery agreement provides a guaranteed investment return whereby the required deposits, along with accrued interest, will be

sufficient to redeem the certificates at maturity. The invested assets accumulate pursuant to the forward delivery agreement and are held under a trust agreement until the certificates mature. The Series 2005-QZAB issue is secured by the assets held under the trust agreement in the event of cancellation or default.

With the exception of the Series 2005-QZAB issue, the lease payments are payable by the District semiannually, on August 1 and February 1, and must be remitted by the District as of the 15<sup>th</sup> day of the month preceding the payment dates.

The following is a schedule by years of future minimum lease payments under the lease agreement together with the present value of minimum lease payments as of June 30:

<u>Fiscal Year Ending June 30</u>	<u>Total</u>	<u>Principal</u>	<u>Interest</u>
2018	\$ 5,252,336	\$ 3,225,000	\$ 2,027,336
2019	5,230,340	3,325,000	1,905,340
2020	5,232,053	3,465,000	1,767,053
2021	5,232,371	3,610,000	1,622,371
2022	5,231,044	3,760,000	1,471,044
2023-2027	27,513,828	22,480,000	5,033,828
2028-2031	16,047,155	14,700,000	1,347,155
Subtotal Minimum Lease Payments	69,739,127	54,565,000	15,174,127
Plus: Unamortized Premiums	3,676,464	3,676,464	-
<b>Total Minimum Lease Payments</b>	<b>\$ 73,415,591</b>	<b>\$ 58,241,464</b>	<b>\$ 15,174,127</b>

## 2. Bonds Payable

Bonds payable at June 30, 2017, are as follows:

<u>Bond Type</u>	<u>Amount Outstanding</u>	<u>Interest Rates (Percent)</u>	<u>Annual Maturity To</u>
State School Bonds:			
Series 20011A, Refunding	\$ 375,000	3 - 5	2023
Series 2014B, Refunding	315,000	2 - 5	2020
District Revenue Bonds:			
Series 1998	1,670,000	5	2029
Subtotal Bonds Payable	2,360,000		
Plus Unamortized Premiums:			
Series 2014B, Refunding	49,387		
<b>Total Bonds Payable</b>	<b>\$ 2,409,387</b>		

The various bonds were issued to finance capital outlay projects of the District. The following is a description of the bonded debt issues:

### State School Bonds

These bonds are issued by the SBE on behalf of the District. The bonds mature serially, and are secured by a pledge of the District's portion of the State-assessed motor vehicle license tax. The

State's full faith and credit is also pledged as security for these bonds. Principal and interest payments, investment of debt service fund resources, and compliance with reserve requirements are administered by the SBE and the SBA.

**District Revenue Bonds**

Capital Improvement Revenue Bonds, Series 1998, issued in the amount of \$3,010,000 are authorized by Chapter 1011, Florida Statutes, and Section 550.135, Florida Statutes, as supplemented by Chapter 3011, Laws of Florida (1955), as amended by Chapters 71-367, 71-639, and 73-466, Laws of Florida. The principal and interest on the bonds are paid solely from, and secured by, a prior lien upon and pledge of that portion of the money distributed to the District from the State's Pari-mutuel Tax Collection Trust Fund pursuant to Chapter 550, Florida Statutes, (effective July 1, 2000, tax proceeds are distributed pursuant to Section 212.20(6)(d)6.a., Florida Statutes). The annual distribution is remitted by the Florida Department of Financial Services to the District.

The District has pledged a total of \$2,220,250 of pari-mutual tax revenues in connection with the District Revenue Bonds, Series 1998, described above. During the 2016-17 fiscal year, the District recognized pari-mutual tax revenues totaling \$223,250 and expended \$186,000 (83 percent) of these revenues for debt service directly collateralized by these revenues. Approximately 83 percent of the pledged pari-mutuel tax revenues are committed until final maturity of the debt on August 1, 2028.

Annual requirements to amortize all bonded debt outstanding as of June 30, 2017, are as follows:

<b><u>Fiscal Year Ending June 30</u></b>	<b><u>Total</u></b>	<b><u>Principal</u></b>	<b><u>Interest</u></b>
State School Bonds:			
2018	\$ 334,670	\$ 304,000	\$ 30,670
2019	100,470	85,000	15,470
2020	102,220	91,000	11,220
2021	72,600	65,000	7,600
2022	74,350	70,000	4,350
2023	77,250	75,000	2,250
Total State School Bonds	<u>761,560</u>	<u>690,000</u>	<u>71,560</u>
District Revenue Bonds:			
2018	185,875	105,000	80,875
2019	185,500	110,000	75,500
2020	184,875	115,000	69,875
2021	184,000	120,000	64,000
2022	182,875	125,000	57,875
2023-2027	929,375	745,000	184,375
2028-2029	367,750	350,000	17,750
Total District Revenue Bonds	<u>2,220,250</u>	<u>1,670,000</u>	<u>550,250</u>
Total Minimum Bond Payments	2,981,810	2,360,000	621,810
Plus: Unamortized Premiums	<u>49,387</u>	<u>49,387</u>	<u>-</u>
<b>Total Bonds Payable</b>	<b><u>\$ 3,031,197</u></b>	<b><u>\$ 2,409,387</u></b>	<b><u>\$ 621,810</u></b>

### 3. Changes in Long-Term Liabilities

The following is a summary of changes in long-term liabilities:

Description	Beginning Balance	Additions	Deductions	Ending Balance	Due In One Year
<b>GOVERNMENTAL ACTIVITIES</b>					
Bonds Payable	\$ 2,746,000	\$ -	\$ 386,000	\$ 2,360,000	\$ 409,000
Unamortized Premiums	61,734	-	12,347	49,387	12,347
Bonds Payable, Net	<u>2,807,734</u>	<u>-</u>	<u>398,347</u>	<u>2,409,387</u>	<u>421,347</u>
Certificates of Participation Payable	57,785,000	-	3,220,000	54,565,000	3,225,000
Unamortized Premiums	3,939,068	-	262,604	3,676,464	262,604
Certificates of Participation Payable, Net	<u>61,724,068</u>	<u>-</u>	<u>3,482,604</u>	<u>58,241,464</u>	<u>3,487,604</u>
Compensated Absences Payable	4,969,757	819,316	702,749	5,086,324	662,239
Special Termination Benefits Payable	1,914,000	438,000	294,000	2,058,000	294,000
Other Postemployment Benefits Payable	2,267,159	192,164	117,310	2,342,013	-
Net Pension Liability	<u>43,244,401</u>	<u>33,113,391</u>	<u>14,634,642</u>	<u>61,723,150</u>	<u>709,083</u>
<b>Total Governmental Activities</b>	<u>\$ 116,927,119</u>	<u>\$ 34,562,871</u>	<u>\$ 19,629,652</u>	<u>\$ 131,860,338</u>	<u>\$ 5,574,273</u>

For the governmental activities, compensated absences, special termination benefits, pensions, and other postemployment benefits are generally liquidated with resources of the General Fund.

### M. Fund Balance Reporting

In addition to committed and assigned fund balance categories discussed in Note I.F.10., fund balances may be classified as follows:

- **Nonspendable Fund Balance**. Nonspendable fund balance is the net current financial resources that cannot be spent because they are either not in spendable form or are legally or contractually required to be maintained intact. Generally, not in spendable form means that an item is not expected to be converted to cash.
- **Restricted Fund Balance**. Restricted fund balance is the portion of fund balance on which constraints have been placed by creditors, grantors, contributors, laws or regulations of other governments, constitutional provisions, or enabling legislation. Restricted fund balance places the most binding level of constraint on the use of fund balance.
- **Unassigned Fund Balance**. The unassigned fund balance is the portion of fund balance that is the residual classification for the General Fund. This balance represents amounts that have not been assigned to other funds and that have not been restricted, committed, or assigned for specific purposes.

### N. Interfund Receivables and Payables

The following is a summary of interfund receivables and payables reported in the fund financial statements:

<u>Funds</u>	<u>Interfund</u>	
	<u>Receivables</u>	<u>Payables</u>
Major:		
General	\$ 917,082.81	\$ 5,136.02
Special Revenue:		
Other	-	917,082.81
Internal Service Fund	<u>5,136.02</u>	<u>-</u>
<b>Total</b>	<b><u>\$ 922,218.83</u></b>	<b><u>\$ 922,218.83</u></b>

The interfund receivables and payables represent the payment of expenditures by one fund for another fund and will be paid within 12 months.

## O. Revenues

### 1. Schedule of State Revenue Sources

The following is a schedule of the District's State revenue sources for the 2016-17 fiscal year:

<u>Source</u>	<u>Amount</u>
Florida Education Finance Program	\$ 30,712,350.00
Categorical Educational Program - Class Size Reduction	13,039,644.00
Workforce Development Program	1,648,446.00
Gross Receipts Tax (Public Education Capital Outlay)	816,529.00
Voluntary Prekindergarten Program	715,186.72
Adults With Disabilities	535,892.00
Motor Vehicle License Tax (Capital Outlay and Debt Service)	484,574.69
Charter School Capital Outlay	244,089.00
Racing Commission Funds	223,250.00
Discretionary Lottery Funds	201,581.00
Miscellaneous	<u>779,981.05</u>
<b>Total</b>	<b><u>\$ 49,401,523.46</u></b>

Accounting policies relating to certain State revenue sources are described in Note I.G.2.

### 2. Property Taxes

The following is a summary of millages and taxes levied on the 2016 tax roll for the 2016-17 fiscal year:

	<u>Millages</u>	<u>Taxes Levied</u>
<b><u>General Fund</u></b>		
Nonvoted School Tax:		
Required Local Effort	4.704	\$ 39,512,682
Basic Discretionary Local Effort	0.748	6,283,052
<b><u>Capital Projects - Local Capital Improvement Fund</u></b>		
Nonvoted Tax:		
Local Capital Improvements	<u>1.500</u>	<u>12,599,704</u>
<b>Total</b>	<b><u>6.952</u></b>	<b><u>\$ 58,395,438</u></b>

## P. Interfund Transfers

The following is a summary of interfund transfers reported in the fund financial statements:

<u>Funds</u>	<u>Interfund</u>	
	<u>Transfers In</u>	<u>Transfers Out</u>
Major:		
General	\$ 2,756,271.44	\$ 36,864.90
Debt Service:		
Other	5,563,974.94	-
Capital Projects:		
Local Capital Improvement	-	6,405,980.94
Other	36,864.90	1,097,668.00
Nonmajor Governmental	-	816,597.44
<b>Total</b>	<b>\$ 8,357,111.28</b>	<b>\$ 8,357,111.28</b>

The transfers out of the capital projects funds were to provide debt service principal and interest payments, to pay a portion of property casualty insurance premiums, and to assist in funding maintenance operations of the District.

## III. INTERLOCAL AGREEMENT

On September 8, 2005, the Board entered into an interlocal agreement with the County pursuant to Section 163.01, Florida Statutes, to construct and use an administrative office facility. The District owns 44.2 percent and the County owns 55.8 percent of the facility, which represents their respective share of office space. The facility is owned by the participants as tenants-in-common in proportion to their ownership interest. The costs and expenses of maintaining the facility and any capital improvements are the responsibility of each party in their respective share of office space. The operating costs necessary to operate, maintain, repair, and replace the common areas are to be shared equally by each participant. The District's share of operating costs was \$218,662.54 for the 2016-17 fiscal year.

The District disbursed a total of \$10,225,611 for the construction of its respective share of office space. A separate grounds lease agreement was executed with the County for land upon which the District's office space is located. The ground lease agreement provides for an annual rental payment of \$10.

## IV. LITIGATION

The District is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the District's legal counsel, the resolution of these matters will not have a material adverse effect on the financial condition of the District.

## V. SUBSEQUENT EVENTS

The Board authorized the issuance of a tax anticipation note (Note) in the amount of \$9,900,000. The proceeds will be used for operating expenses for the fiscal year ending June 30, 2018. The closing of the Note took place on August 17, 2017, and matures on January 18, 2018. The stated interest rate is 1.36 percent. On January 17, 2018, the note was paid in full.

The District entered into a Master Lease Purchase Agreement (Lease Agreement) with Apple, Inc., dated August 18, 2017, for the purchase of 1,310 Apple iPads. The Lease Agreement, in the amount of \$385,140, requires annual principal and interest payments, and matures on August 18, 2019. The stated interest rate is 0.49 percent per annum.

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## OTHER REQUIRED SUPPLEMENTARY INFORMATION

### Budgetary Comparison Schedule General and Major Special Revenue Funds For the Fiscal Year Ended June 30, 2017

	General Fund			Variance with Final Budget - Positive (Negative)
	Original Budget	Final Budget	Actual	
<b>Revenues</b>				
Intergovernmental:				
Federal Direct	\$ 107,001.00	\$ 120,000.00	\$ 120,754.64	\$ 754.64
Federal Through State and Local	297,625.40	680,000.00	686,235.69	6,235.69
State	47,806,784.00	47,568,250.75	47,554,345.41	(13,905.34)
Local:				
Property Taxes	44,254,878.00	44,198,200.00	44,237,545.41	39,345.41
Miscellaneous	3,129,742.00	3,355,135.23	3,475,653.44	120,518.21
Total Local Revenues	<u>47,384,620.00</u>	<u>47,553,335.23</u>	<u>47,713,198.85</u>	<u>159,863.62</u>
<b>Total Revenues</b>	<u>95,596,030.40</u>	<u>95,921,585.98</u>	<u>96,074,534.59</u>	<u>152,948.61</u>
<b>Expenditures</b>				
Current - Education:				
Instruction	63,363,630.72	63,283,042.15	61,674,135.49	1,608,906.66
Student Support Services	6,562,706.04	6,694,137.44	6,422,792.90	271,344.54
Instructional Media Services	1,033,030.00	1,014,784.97	955,743.15	59,041.82
Instruction and Curriculum Development Services	382,347.43	377,549.79	305,041.90	72,507.89
Instructional Staff Training Services	331,488.00	373,846.22	373,846.22	-
Instruction-Related Technology	793,447.28	795,093.51	794,203.29	890.22
Board	504,229.00	592,042.71	592,042.64	0.07
General Administration	361,679.00	517,514.06	517,514.06	-
School Administration	5,131,530.54	5,224,230.30	5,224,230.30	-
Fiscal Services	686,288.00	667,683.00	647,999.74	19,683.26
Central Services	1,166,728.00	1,221,058.77	1,221,058.77	-
Student Transportation Services	4,619,984.00	4,989,516.49	4,871,557.09	117,959.40
Operation of Plant	8,031,775.68	8,328,205.13	8,291,619.44	36,585.69
Maintenance of Plant	2,719,382.27	2,781,977.28	2,781,977.28	-
Administrative Technology Services	1,248,016.00	1,370,771.00	1,154,105.65	216,665.35
Community Services	1,620,822.80	1,742,792.03	1,742,792.03	-
Fixed Capital Outlay:				
Other Capital Outlay	-	2,499.00	2,499.00	-
Debt Service:				
Interest and Fiscal Charges	85,000.00	75,175.00	61,380.39	13,794.61
<b>Total Expenditures</b>	<u>98,642,084.76</u>	<u>100,051,918.85</u>	<u>97,634,539.34</u>	<u>2,417,379.51</u>
<b>Deficiency of Revenues Over Expenditures</b>	<u>(3,046,054.36)</u>	<u>(4,130,332.87)</u>	<u>(1,560,004.75)</u>	<u>2,570,328.12</u>
<b>Other Financing Sources (Uses)</b>				
Transfers In	3,596,577.00	2,758,400.00	2,756,271.44	(2,128.56)
Sale of Capital Assets	25,000.00	10,000.00	5,395.38	(4,604.62)
Loss Recoveries	27,800.00	27,800.00	36,576.01	8,776.01
Transfers Out	-	(36,864.90)	(36,864.90)	-
<b>Total Other Financing Sources</b>	<u>3,649,377.00</u>	<u>2,759,335.10</u>	<u>2,761,377.93</u>	<u>2,042.83</u>
<b>Net Change in Fund Balances</b>	603,322.64	(1,370,997.77)	1,201,373.18	2,572,370.95
Fund Balances, Beginning	4,027,325.00	4,027,325.00	5,414,523.06	1,387,198.06
<b>Fund Balances, Ending</b>	<u>\$ 4,630,647.64</u>	<u>\$ 2,656,327.23</u>	<u>\$ 6,615,896.24</u>	<u>\$ 3,959,569.01</u>

**Special Revenue - Other Fund**

<b>Original Budget</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance with Final Budget - Positive (Negative)</b>
\$ -	\$ 1,892,940.81	\$ 1,892,940.81	\$ -
6,916,269.00	6,553,131.00	6,553,131.00	-
-	-	-	-
-	-	-	-
-	326.70	326.70	-
-	326.70	326.70	-
<u>6,916,269.00</u>	<u>8,446,398.51</u>	<u>8,446,398.51</u>	<u>-</u>
2,944,671.00	3,564,463.33	3,564,463.33	-
1,058,928.00	1,627,870.50	1,627,870.50	-
-	-	-	-
1,210,124.00	1,347,342.98	1,347,342.98	-
714,702.00	809,812.93	809,812.93	-
-	-	-	-
-	-	-	-
273,598.00	260,168.20	260,168.20	-
-	27,810.67	27,810.67	-
-	-	-	-
-	-	-	-
9,446.00	1,744.52	1,744.52	-
-	-	-	-
-	-	-	-
-	-	-	-
704,800.00	779,568.35	779,568.35	-
-	27,617.03	27,617.03	-
-	-	-	-
<u>6,916,269.00</u>	<u>8,446,398.51</u>	<u>8,446,398.51</u>	<u>-</u>
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
-	-	-	-
<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>	<u>\$ 0.00</u>

**Schedule of Funding Progress –  
Other Postemployment Benefits Plan**

<b>Actuarial Valuation Date</b>	<b>Actuarial Value of Assets (a)</b>	<b>Actuarial Accrued Liability (AAL) (1) (b)</b>	<b>Unfunded AAL (UAAL) (b-a)</b>	<b>Funded Ratio (a/b)</b>	<b>Covered Payroll (c)</b>	<b>UAAL as a Percentage of Covered Payroll [(b-a)/c]</b>
03/01/13	\$ -	\$ 4,126,024	\$ 4,126,024	0.0%	\$ 62,078,800	6.6%
03/01/15	-	2,342,753	2,342,753	0.0%	60,527,000	3.9%
03/01/17	-	1,875,143	1,875,143	0.0%	60,421,000	3.1%

Note: (1) The District's OPEB actuarial valuation used the projected unit credit cost method to estimate the actuarial accrued liability.

**Schedule of the District's Proportionate Share  
of the Net Pension Liability –  
Florida Retirement System Pension Plan (1)**

	<b>2016</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>
District's proportion of the FRS net pension liability	0.147039316%	0.162963957%	0.168802183%	0.167575155%
District's proportionate share of the FRS net pension liability	\$ 37,127,543	\$ 21,048,981	\$ 10,299,416	\$ 28,847,142
District's covered payroll	\$ 65,226,241	\$ 66,098,185	\$ 66,283,680	\$ 64,634,943
District's proportionate share of the FRS net pension liability as a percentage of its covered payroll	56.92%	31.85%	15.54%	44.63%
FRS Plan fiduciary net position as a percentage of the total pension liability	84.88%	92.00%	96.09%	88.54%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –  
Florida Retirement System Pension Plan (1)**

	<b>2017</b>	<b>2016</b>	<b>2015</b>	<b>2014</b>
Contractually required FRS contribution	\$ 3,886,036	\$ 3,585,788	\$ 3,973,200	\$ 3,697,484
FRS contributions in relation to the contractually required contribution	(3,886,036)	(3,585,788)	(3,973,200)	(3,697,484)
FRS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$ 67,360,067	\$ 65,226,241	\$ 66,098,185	\$ 66,283,680
FRS contributions as a percentage of covered payroll	5.77%	5.50%	6.01%	5.58%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of the District's Proportionate Share  
of the Net Pension Liability –  
Health Insurance Subsidy Pension Plan (1)**

	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>
District's proportion of the HIS net pension liability	0.211038018%	0.217635719%	0.223047535%	0.222488454%
District's proportionate share of the HIS net pension liability	\$ 24,595,607	\$ 22,195,420	\$ 20,855,489	\$ 19,370,545
District's covered payroll	\$ 65,226,241	\$ 66,098,185	\$ 66,283,680	\$ 64,634,943
District's proportionate share of the HIS net pension liability as a percentage of its covered payroll	37.71%	33.58%	31.46%	29.97%
HIS Plan fiduciary net position as a percentage of the total pension liability	0.97%	0.50%	0.99%	1.78%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**Schedule of District Contributions –  
Health Insurance Subsidy Pension Plan (1)**

	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
Contractually required HIS contribution	\$ 1,118,260	\$ 1,081,704	\$ 831,939	\$ 764,086
HIS contributions in relation to the contractually required contribution	(1,118,260)	(1,081,704)	(831,939)	(764,086)
HIS contribution deficiency (excess)	\$ -	\$ -	\$ -	\$ -
District's covered payroll	\$67,360,067	\$ 65,226,241	\$ 66,098,185	\$ 66,283,680
HIS contributions as a percentage of covered payroll	1.66%	1.66%	1.26%	1.15%

Note: (1) The amounts presented for each fiscal year were determined as of June 30.

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

**1. Budgetary Basis of Accounting**

The Board follows procedures established by State statutes and State Board of Education (SBE) rules in establishing budget balances for governmental funds, as described below:

- Budgets are prepared, public hearings are held, and original budgets are adopted annually for all governmental fund types in accordance with procedures and time intervals prescribed by law and SBE rules.
- Appropriations are controlled at the object level (e.g., salaries, purchased services, and capital outlay) within each activity (e.g., instruction, student transportation services, and school administration) and may be amended by resolution at any Board meeting prior to the due date for the annual financial report.
- Budgets are prepared using the same modified accrual basis as is used to account for governmental funds.
- Budgetary information is integrated into the accounting system and, to facilitate budget control, budget balances are encumbered when purchase orders are issued. Appropriations lapse at

fiscal year end and encumbrances outstanding are honored from the subsequent year's appropriations.

## **2. Schedule of Funding Progress – Other Postemployment Benefits Plan**

The March 1, 2017, unfunded actuarial accrued liability of \$1,875,143 was less than the March 1, 2015, liability of \$2,342,753 as a result of benefit changes in liabilities and costs as discussed below.

- The deviation of demographic data from previous assumptions resulted in a gain of approximately \$14,000.
- Healthcare costs did not increase as much as expected. This resulted in a gain of approximately \$773,000.
- Updates to the medical trend assumptions resulted in a gain of approximately \$42,000.
- Changes to other assumptions resulted in a loss of approximately \$178,000.

## **3. Schedule of Net Pension Liability and Schedule of Contributions – Florida Retirement System Pension Plan**

*Changes of Assumptions.* The long-term expected rate of return was decreased from 7.65 percent to 7.6 percent, and the active member mortality assumption was updated.

## **4. Schedule of Net Pension Liability and Schedule of Contributions – Health Insurance Subsidy Pension Plan**

*Changes of Assumptions.* The municipal bond rate used to determine total pension liability was decreased from 3.8 percent to 2.85 percent.

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# SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

## Flagler County District School Board Schedule of Expenditures of Federal Awards For the Fiscal Year Ended June 30, 2017

Federal Grantor/Pass-Through Grantor/ Program or Cluster	Federal CFDA Number	Pass - Through Entity Identifying Number	Total Expenditures
<b>Clustered</b>			
<b>Child Nutrition Cluster:</b>			
United States Department of Agriculture:			
Florida Department of Agriculture and Consumer Services:			
School Breakfast Program	10.553	17002	\$ 965,365.02
National School Lunch Program	10.555	17001, 17003	3,269,525.97
Summer Food Service Program for Children	10.559	16006, 16007, 17006, 17007	<u>133,179.78</u>
<b>Total Child Nutrition Cluster</b>			<u>4,368,070.77</u>
<b>WIOA Cluster:</b>			
United States Department of Labor:			
Workforce Development Board for Business Excellence:			
WIOA Youth Activities	17.259	None	<u>261,561.60</u>
<b>Student Financial Assistance Cluster:</b>			
United States Department of Education:			
Federal Pell Grant Program	84.063	N/A	<u>86,791.04</u>
<b>Special Education Cluster:</b>			
United States Department of Education:			
Special Education - Grants to States:			
Florida Department of Education	84.027	263	2,331,316.21
University of South Florida		None	<u>2,007.93</u>
Total Special Education - Grants to States	84.027		<u>2,333,324.14</u>
Special Education - Preschool Grants:			
Florida Department of Education	84.173	267	<u>32,600.00</u>
<b>Total Special Education Cluster</b>			<u>2,365,924.14</u>
<b>Not Clustered</b>			
<b>United States Department of Agriculture:</b>			
Florida Department of Health:			
Child and Adult Care Food Program	10.558	A-4477	<u>474,037.26</u>
<b>United States Department of Defense:</b>			
Army Junior Reserve Officers Training Corps	12.UNK	N/A	<u>120,754.64</u>
<b>National Science Foundation:</b>			
University of Florida:			
Education and Human Resources	47.076	None	<u>1,893.71</u>
<b>United States Department of Education:</b>			
Teacher Incentive Fund	84.374	N/A	1,806,149.77
Florida Department of Education:			
Adult Education - Basic Grants to States	84.002	191, 193	132,944.50
Title I Grants to Local Educational Agencies	84.010	212	2,634,644.90
Education for Homeless Children and Youth	84.196	127	49,676.98
Twenty-First Century Community Learning Centers	84.287	244	544,719.49
English Language Acquisition State Grants	84.365	102	47,960.90
Improving Teacher Quality State Grants	84.367	224	223,267.23
Career and Technical Education - Basic Grants to States:	84.048		
Florida Department of Education		161	256,191.55
Daytona State College		None	<u>34,346.00</u>
Total Career and Technical Education - Basic Grants to States	84.048		<u>290,537.55</u>
<b>Total United States Department of Education</b>			<u>5,729,901.32</u>
<b>Total Expenditures of Federal Awards</b>			<u>\$ 13,408,934.48</u>

The accompanying notes are an integral part of this schedule.

- Notes: (1) Basis of Presentation. The accompanying Schedule of Expenditures of Federal Awards (Schedule) includes the Federal award activity of the Flagler County District School Board (District) under programs of the Federal Government for the fiscal year ended June 30, 2017. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the District, it is not intended to and does not present the financial position, changes in net position, or cash flows of the District.
- (2) Summary of Significant Accounting Policies. Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations* or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.
- (3) Indirect Cost Rate. The District has not elected to use the 10 percent de minimis cost rate allowed under the Uniform Guidance.
- (4) Noncash Assistance for National School Lunch Program. Includes \$331,045.61 of donated food received during the fiscal year. Donated foods are valued at fair value as determined at the time of donation.



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
House of Representatives, and the  
Legislative Auditing Committee

## **INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the Flagler County District School Board, as of and for the fiscal year ended June 30, 2017, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated March 23, 2018, included under the heading **INDEPENDENT AUDITOR'S REPORT**. Our report includes a reference to other auditors who audited the financial statements of the school internal funds and the aggregate discretely presented component units, as described in our report on the District's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material

misstatement of the District's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, rules, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 23, 2018



Sherrill F. Norman, CPA  
Auditor General

# AUDITOR GENERAL STATE OF FLORIDA

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The President of the Senate, the Speaker of the  
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Legislative Auditing Committee

## INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE FOR THE MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

### Report on Compliance for the Major Federal Program

We have audited the Flagler County District School Board's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the District's major Federal program for the fiscal year ended June 30, 2017. The District's major Federal program is identified in **SECTION I – SUMMARY OF AUDITOR'S RESULTS** of the accompanying **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**.

### ***Management's Responsibility***

Management is responsible for compliance with Federal statutes, regulations, and the terms and conditions of its Federal awards applicable to its Federal programs.

### ***Auditor's Responsibility***

Our responsibility is to express an opinion on compliance for the District's major Federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major Federal program occurred. An audit includes examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major Federal program. However, our audit does not provide a legal determination of the District's compliance.

### ***Opinion on the Major Federal Program***

In our opinion, the District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major Federal program for the fiscal year ended June 30, 2017.

### **Report on Internal Control Over Compliance**

District management is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the District's internal control over compliance with the types of requirements that could have a direct and material effect on the major Federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for the major Federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a Federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a Federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a Federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Respectfully submitted,



Sherrill F. Norman, CPA  
Tallahassee, Florida  
March 23, 2018

# **SCHEDULE OF FINDINGS AND QUESTIONED COSTS**

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## **SECTION I – SUMMARY OF AUDITOR’S RESULTS**

### **Financial Statements**

Type of auditor’s report issued on whether the financial statements audited were prepared in accordance with GAAP:	Unmodified
Internal control over financial reporting:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Noncompliance material to financial statements noted?	No

### **Federal Awards**

Internal control over major Federal program:	
Material weakness(es) identified?	No
Significant deficiency(ies) identified?	None reported
Type of auditor’s report issued on compliance for major Federal program:	Unmodified
Any audit findings disclosed that are required to be reported in accordance with 2 CFR 200.516(a)?	No
Identification of major Federal program:	
CFDA Numbers: 10.553, 10.555, and 10.559	Name of Federal Program or Cluster: Child Nutrition Cluster
Dollar threshold used to distinguish between type A and type B programs:	\$750,000
Auditee qualified as low risk auditee?	Yes

## **SECTION II – FINANCIAL STATEMENT FINDINGS**

No matters are reported.

## **SECTION III – FEDERAL AWARDS FINDINGS AND QUESTIONED COSTS**

No matters are reported.

## ***PRIOR AUDIT FOLLOW-UP***

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There were no prior financial statement or Federal awards findings requiring follow-up.

## ***SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS***

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The District did not have prior audit findings required to be reported under 2 CFR 200.511.